# SUMMARY ACTION MINUTES

# REGULAR MEETING ORANGE COUNTY COMMUNITY CORRECTIONS PARTNERSHIP

Thursday, June 26, 2014, 2:00 P.M.

PROBATION DEPARTMENT

Training Room 5 1001 S. Grand Ave. Santa Ana, California

STEVE SENTMAN, Chair Chief Probation Officer

SANDRA HUTCHENS Sheriff-Coroner

TONY RACKAUCKAS

**District Attorney** 

**MARY HALE** 

Health Care Agency

FRANK OSPINO
Public Defender

**KEVIN RANEY** 

Chief of Police, Garden Grove

ATTENDANCE: Ospino, Sentman, Kea (Alternate for Hutchens), Qian (Alternate for Hale), Yonemura (Alternate for Rackauckas) and Elgin (non-voting Alternate for Raney)

EXCUSED: Members Hale, Hutchens, Rackauckas and Raney

COUNTY COUNSEL: Wendy Phillips, Deputy

CLERK OF THE PARTNERSHIP: Jamie Ross & Dora Guillen, Deputy Clerks

### **ADMINISTRATIVE MATTERS**: (Items 1 - 4)

1. Welcome and Introductions

#### **PRESENTED**

2. Discussion and approval of format for quarterly reports

971234568 APPROVED AS RECOMMENDED

XX XX

3. Discussion of Realignment Summit

P.O. **DISCUSSED** 

# **SUMMARY ACTION MINUTES**

### 4. Realignment Updates:

- Probation
- Sheriff
- District Attorney
- Public Defender
- Courts
- Health Care/Mental Health
- Local Law Enforcement
- Board of Supervisors
- Social Services
- OC Community Resources
- OC Department of Education
- Community-Based Organization (Representative)
- CSP (Victims Representative)

### **PRESENTED**

# **PUBLIC & PARTNERSHIP COMMENTS:**

**PUBLIC COMMENTS**: None

PARTNERSHIP COMMENTS:

Chair Sentman – Oral Re.: Cancelation of 7/24/14, OCCCP meeting. Next meeting to be held 8/28/14, 2:00 P.M.

**ADJOURNED**: 2:30 P.M.

# **SUMMARY ACTION MINUTES**

\*\*\* KEY \*\*\*

# Left Margin Notes

1	Mary Hale	A = Abstained	
2	Sandra Hutchens	X = Excused	
3	Frank Ospino	N = No	
4	Tony Rackauckas	P.O. = Partnership	Order
5	Kevin Raney		
6	Steve Sentman		
7	Steve Kea (Alternate)		
8	Jenny Qian (Alternate)		
9	Steve Yonemura (Alternate)		
120,000.000,	: 2nd number = Seconded by)	/s/	
		Chair	
's/			
lamie Ross, Deputy			
Clerk of the Partnership			



# Orange County Public Safety Realignment and PostRelease Community Supervision

January – March 2014 Quarterly Report

Prepared by:

**Orange County Community Corrections Partnership** 



# **Sheriff's Department Sandra Hutchens, Sheriff-Coroner**



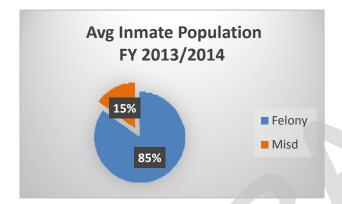
# January - March 2014 Report

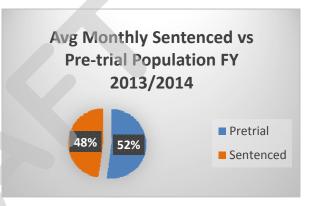
# AVG Monthly PRCS Violators Booked

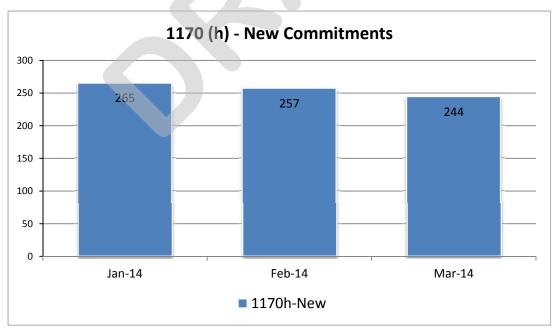
**101.71** per month Average Length of Stay 53.94

Mental Health Treatment				
Open Case	New Case	Rec Psych Drugs		
1416	965	878		
Sick Calls	DR Visits	OffSite DR Visit		
7003	5603	196		

PC 1170(h)
<b>719.8</b> Serving an average of 184.7 days







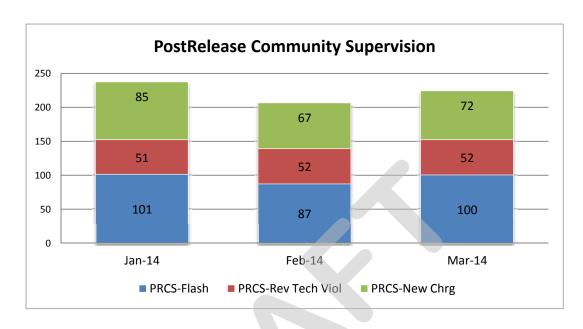
• Total number of PC 1170 (h) offenders (non-violent, non-serious, non-sex offenders) sentenced to the Orange County Jails as a new commitment. Includes both straight and split sentences.



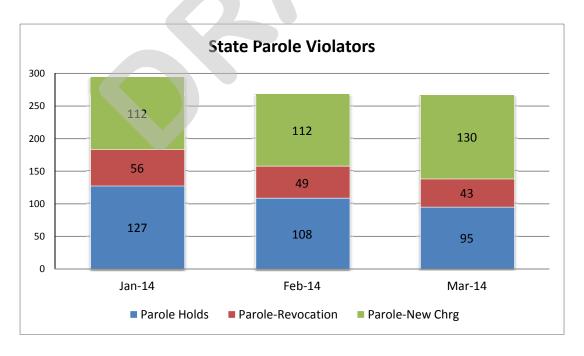
# **Sheriff's Department Sandra Hutchens, Sheriff-Coroner**



# January - March 2014 Report



• Total number of PostRelease Community Supervision offenders booked on a 1) PC3454(c)-flash incarceration; 2) PC3455(a)-revoked for technical violation; and 3) for new charges.



• Total number of state parole violators booked on a 1) PC3056(a) parole violation only; 2) received jail time as a result of a parole revocation hearing; and 3) any new offense(s) including 1170(h) charges.



# Public Defender's Office Frank Ospino, Public Defender



# January - March 2014 Report

Realignment continues to provide unique opportunities and challenges to the work of the Public Defender's Office.

# **Staffing and workload**

In the last quarter, three attorneys, two resource service paralegals, an attorney clerk and a staff specialist were assigned to the increased workload of representing those charged with violations of PCS, MS (per Penal Codes section 1170(h) (5) (B)), as well as representing persons facing revocations of parole (which took effect July 1, 2013). Additionally, non-dedicated staff assisted with investigations, writ and motion work and clerical needs.

Substantive legal issues created by the new provisions in law continue to be raised. As these unique legal and constitutional issues have developed, what had been the occasional writ and motion work has increased significantly. Several Writs of habeas corpus advocating for clients rights have been brought before the Appellate Courts and the California Supreme Court. A Writs lawyer now dedicates a significant amount of his workload to Realignment work.

Below are some examples of the type of work provided by the Realignment legal team for the periods from January 1, 2014 through March 31, 2014:

				Total Court	
				Appearances	
			Parole cases	(includes PCS,	Contested
I	PCS cases opened	MS cases opened	opened	MS and Parole	Hearings
	367	285	207	1602	16



# **Public Defender's Office** Frank Ospino, Public Defender



# **January - March 2014 Report**

# **Addressing Clients Needs**

One of the aims of Realignment was to create an opportunity for the Counties to, not only determine the level of supervision required but to address the needs of the individual released from prison and local jails into the community.

The Public Defender's office continues to take this responsibility seriously. While many clients have similar needs such as housing, employment and supportive services, each also brings their own set of unique challenges. Resource paralegals in the Public Defender's office continue to assist with these services. These support staff not only met with clients in court, at the jail, at the office and in residential programs but they also attend the day reporting centers opened by OC Probation and Parole. Recently, these resource paralegals have been entering the jail through the Reentry program in order to further assist clients in connecting with services. This type of effective collaboration aids in meeting the needs of each client.

Linking clients to critical services are the key to their success in the community. Some of those services include obtaining valid forms of identification, MSI, SSI and birth certificates. The number of referrals to services and supports continues to increase. If the client is to succeed the need for such assistance is imperative.

Below is just a glimpse of the amount of work and types of services provided by the resource staff (servicing just the Parole and PCS clients) from January 1, 2014 through March 31, 2014:

				Obtaining Valid
				Forms of
				Identification
Client Jail	Client Program	Phone Calls	Program and	(includes SSI and
Visits	Visits	(to/from clients)	service referral	Birth Certificates)
134	76	575	410	92



#### OFFICE OF THE

### DISTRICT ATTORNEY

ORANGE COUNTY, CALIFORNIA





# January - March 2014 Report

#### **Number of Petitions Filed**

Filings	1st Q 2014
PCS Petitions Filings (Estimate)	192

Filings	1st Q 2014
MSV Petition Filings	302

Filings	1st Q 2014
Parole Petitions Filings (Estimate)	104

**Active PCS Petitions** Warrant PSC Petitions dna **Active MSV Petitions**  117 **Active Parole Petitions**  43

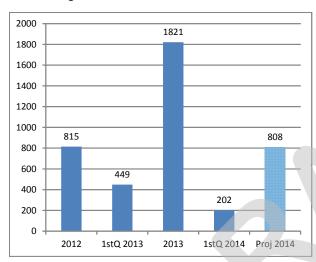
dna

Warrant MSV Petitions

239 **Warrant Parole Petitions**  0

### **Set Court Proceedings**

#### **PCS Proceedings**

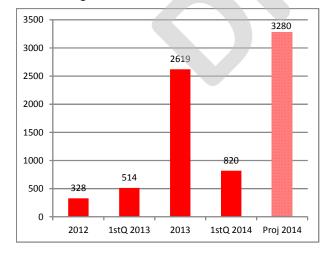


Post Release Community Supervision proceedings were down in the 1st Quarter 2014 compared to the 1st Quarter of last

Projections for 2014 are also lower than the annual numbers for 2013.

While there may be many reasons for the decrease in Post Release Community Supervision cases, a possible explanation for the decline in PRCS proceedings could be the total decrease in the number of defendants sentenced to PRCS. AB 109 reduced the number of crimes eligible for PRCS sentences. Thus fewer defendants are being released subject to PRCS. In 2013 individuals who were sentenced before AB 109 took effect were completing their sentences and being released to this supervision.

#### **MSV Proceedings**



Mandatory Supervision Violation proceedings were up 60% during the 1st Quarter of 2014 as compared to the same time frame during the previous year.

Projections for MSV proceedings in 2014 indicate that the OCDA will appear in 25% more proceedings than in 2013.

Defendants being returned to local prison for short time frames has increased 48% between the 1st Quarter of 2013 and 2014. Defendants being returned to local prison for the remainder of their sentence increased by 176%.

Petition Dispositions	2012	1st Q 2013	2013	1 Q 2014	2014
Dismissed	8	2	33	21	84
Sustained No Time	12	14	46	16	64
Sustained Serve Specified Time	160	109	525	161	644
Sustained Returned for Remaining Term	26	33	210	91	364
MSV Terminated - Sentence Deemed Complete	4	2	23	9	36
Total	210	160	837	298	1192

1st Quarter	Proj Annual
% Change	% Change
950%	155%
14%	39%
48%	23%
176%	73%
350%	57%
86%	42%



# OFFICE OF THE

# DISTRICT ATTORNEY

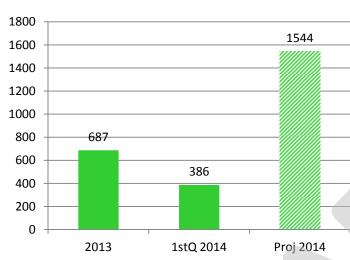






# January – March 2014 Report

# **Parole Proceedings**



AB 109 required the OCDA to handle Parole Violations beginning in July of 2013. Therefore, no quarter or annual comparisons can be made.

Annual projections show that the OCDA will handle 1544 Parole Violations proceedings in 2014.

Petition Dispositions	2012	1st Q 2013	2013	1 Q 2014	2014
Dismissed	dna	dna	26	2	8
Sustained Serve Specified Time	dna	dna	421	208	832
Total	0	0	447	210	840

### **Data Sources**

The Office of the District Attorney (OCDA) tracks filings for Mandatory Supervision Violations in the DA Complaint Management System (CMS). This includes cases that go to warrant. However, resourses are not available to track **filings** for Post Release Community or Parole Violations; therefore, these numbers can only be estimated. The OCDA does track all proceedings/hearings scheduled for these AB 109 Violations. **Disposition and sentences** are currently only being tracked for Mandatory Supervision and Parole Violations.

The Central Justice Center handles all the Post Release Community Supervision (PCS) Violations. The PCS proceedings are heard in C58 on Wednesdays. The OCDA tracks the PCS violation proceedings from the Court's VISION calendar.

Mandatory Supervision Violations (MSV) are heard primarily in C58, but can be assigned out from C 58 to to other courts for future hearings and dispositions. Some MSV are also filed in CJ1. MSV hearings are part of the data exchange with VISION and are included in the automated data exchange between the OCDA and the Courts. Cases are updated as new hearings are scheduled and dispositions and sentences are being entered into CMS.

Parole Violations are heard at the Central Justice Center. They are heard in CJ1 on Thursdays. Cases are only entered into the OCDA's CMS once a hearing is set. Cases are updated as new hearings are scheduled and dispositions and sentences are being entered into CMS.

**OCDA** Representative

Steve Yonemura Head of Court, Central Justice Center 714-834-7613 steve.yonemura@ocda.ocgov.com OCDA Data Expert

Katie J.B. Parsons, Ph.D. Research Manager 714-623-0615 katie.parsons@ocda.ocgov.com



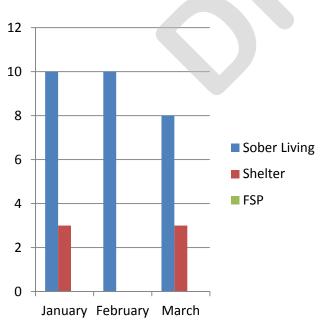
# **Health Care Agency (HCA)** January - March 2014 Report



# Admissions and Referrals: January - March 2014

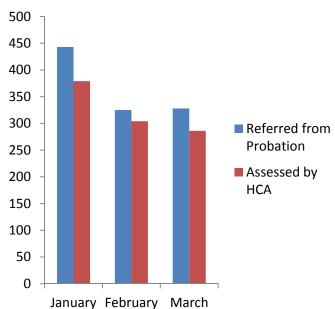
#### Admitted to Residential Treatment/Detox **Admitted to Outpatient** 60 70 50 58 60 Substance 50 40 Residential Abuse 40 30 ■ Mental Health ■ Social Model 30 Detox 20 Methadone 20 ■ Medical Detox 10 10 0 0 January February March

# **Admitted into Housing/FSP Services**



### Probation/HCA Referrals & Assessments

January February March





# Health Care Agency (HCA) January - March 2014 Report



Cumulative total of all AB 109 Clients referred to HCA Behavioral Health Services November 2011-March 2014 = 7,130

Referrals made through March 2014	Total
Outpatient SUD Tx	1165
Residential SUD Tx	1071
Outpatient AMHS	244
Sober Living	161
Social Model Detox	232*
Medical Detox	42*
Full Service Partnership (FSP)	20*
Shelter	55*
Methadone detox	25*
Methadone Maintenance	18*
Psychiatrist	213*

Admitted to Services through March 2014	Total
Outpatient SUD Tx	925 (79%)
Residential SUD Tx	998 (86%)
Outpatient AMHS	133 (55%)
Sober Living	160 (99%)
Social Model Detox	172 (74%)
Medical Detox	21 (50%)
Full Service Partnership (FSP)	17 (85%)
Shelter	26 (47%)
Methadone detox	20 (80%)
Methadone Maintenance	15 (83%)
Clients seen by Psychiatrist	194 (91%)

#### **Behavioral Health Services:**

HCA continues to screen all individuals with prior behavioral health needs. Behavioral Health Services (BHS) started the Vivitrol (injectable Naltraxone) Program this quarter in the community for persons with alcohol and/or opiate abuse disorder. There have been willing participants, but so far there are no clients who have received Vivitrol. BHS has worked with Correctional Health Services and the Sheriff staff to arrange for inmates to receive their injection about a week prior to their release from jail. This service will be available to inmates in late April. All participants receiving Vivitrol must be actively participating in outpatient services to continue to receive medication.

All beds for residential treatment and sober living are at capacity. HCA is working with a current sober living provider to increase their capacity to address the needs of clients graduating from residential treatment and want to continue their recovery in sober living and be involved in outpatient services.

### **Correctional Health Services:**

For FY 2013-2014, In-custody Correctional Health Services has received hospital claims in excess of \$77,000 for inpatient hospitalization of AB 109 inmates. Thirty-nine (39) individual inmates have been hospitalized with the highest single claim for one hospitalization reaching \$36,740. Hospitalization utilization for quarter one is slightly lower than previous quarters.

All primary care physician services are provided within the jail; however, when an AB 109 inmate needs specialty services, they are transported to specialty medical clinics off-site (such as, Cardiology, Nephrology, Oncology, OB, Surgery, etc.). There are currently nearly 20 specialty clinic services available with 117 clinic visits completed during the first quarter of 2014 for AB 109 inmates specifically. This equates to approximately 22 percent of specialty clinic services business—with only 14% of the total jail population being AB 109 status. Higher utilization of specialty clinic services quarter one of 2014 than previous quarters.

In-custody Correctional Health Services triages and screens every AB 109 inmate in the jail to determine their medical and mental health needs and subsequent treatment and medication plan. (The volume of patients is reflected in the Sheriff's section of this report, as all in-custody inmates on the Sheriff's census are also managed by in-custody healthcare staff.)

stestimated, not tracked from the beginning



# Orange County Probation Department Steven J. Sentman, Chief Probation Officer



# January - March 2014

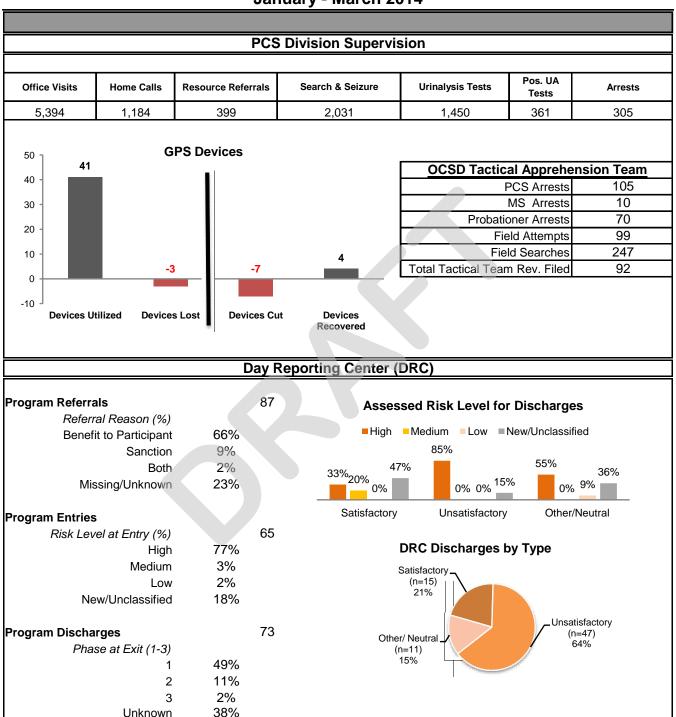
January - March 2014								
Realignment Population								
Status of PCS	Releases*		March 20	<u>)</u> 14	Status of MS I	ndividuals <sub>_</sub>	March 2014	
	Releas	es from Prison	3656			Total	2090	
ctively Supervised	(PCS)		1680	Activel	y Supervised (RIsd. F	835		
n Active Warrant (	236 ICE Warrant	ts)	470		Sentenced, but still i	296		
Discharges Pursuan	. , . ,		966		On Active Warrant		278	
Other Discharges/Transfers			540		MS Case Term./Exp./Other			
Based on CDCR's project	ted release dates and	are subject to change. Curr	nulative numbe	rs reflect the most	current release date inform	ation.		
		Warrants/ Re	vocatior	s/Flash In	carcerations			
V	/arrants		F	Revocations		Flash Inca	ırceration	
	n-Mar 2014			Jan-Mar 2014		74% ■Jai	n-Mar 2014	
<sup>500</sup>   <b>211</b>		400	223	1	75		200/	
100 A	33	200					26%	
0 Reported	Never Rep	orted 0	NLV Arre	et Tech V	iolation Te	ech Viol/War	NLV	
Roportou	Novel Nop	<u> </u>	IVEV AIR	ist redir t	Totalion 16	cii vioi/vvai	NLV	
		ſ		[				
	Jan-Mar 2014	ŀ	<del> </del>	Jan-Mar 2014		= =	Jan-Mar 2014	
otal Warrants	244 Actively	y Supervised P	CS/MS I	398 Demograp	hics & Assesse	Total Flash	287	
	Aotivoi	y cupervised i		Jemograp	THOO G AGGCCCC			
Gender	PCS	MS		Prior Prob	ation Violations		MS	
Male	89%	77%			None	- 7.	11%	
Female	11%	23%			One or More		89%	
				S	ubstance Abuse			
Ethnicity	1001				No Problem		9%	
White	48%	54%			to Frequent Abuse		91%	
Hispanic	39%	35%		Age at	First Conviction			
Black	6%	4%			24 or older		26%	
Asian/PI	5%	6%			20-23		23%	
Other	2%	1%					51%	
		04.0	P	rior Probat	tion Supervision			
Avg Age	36.8	34.9			None	-	9%	
witial District	- if: 4'			Duis - E i	One or More		91%	
nitial Risk Clas		000/		Prior Fel	ony Convictions		400/	
High	90%	89%			None		12%	
Medium	9%	9%	One         6%         13%           Two or More         89%         75%			13%		
Low	1%	2%				89%	/5%	
		Con	trolling	Offense (P	PCS)			
				110/		7		
Felony Offense	Person	Property	Drug	Weapons	Other/Unk	4		
	8%	34%	43%	5%	10%	_		



# Orange County Probation Department Steven J. Sentman, Chief Probation Officer



# January - March 2014



# Draft AB 109 Summit Schedule Concordia University October 10, 2014

Time	Topic	Location
7:30 – 8:30 a.m.	Registration	Main Hall
8:30 – 8:45 a.m.	Invocation	Main Hall
8:45 – 9:00 a.m.	Color Guard	Main Hall
9:00 – 9:30 a.m.	AB 109 101	Main Hall
9:30 – 10:30 a.m.	Keynote Speaker Linda Penner	Main Hall
10:30 – 10:45 a.m.	Break	
10:45 – 11:45 a.m.	Possible Research/PPIC	Main Hall
11:45 a.m. – 12:00 p.m.	Government Officials Breakout	Breakout Room-Research Panel
	Law Enforcement Breakout	Breakout Room-SAPD PCS Unit
		Panel
	Community Services Breakout	Breakout Room
1:00 – 2:00 p.m.	Lunch	Cafeteria
2:00 – 3:00 p.m.	Discussion of Breakout Sessions	Main Hall
3:00 – 3:15 p.m.	Break	
3:15 – 4:15 p.m.	Panel Discussion (with Q & A)	Main Hall
4:15 - 5:00 p.m.	Wrap up – TBA	Main Hall

We will need facilitators for the breakouts, along with a series of questions to be discussed. For example:

- What's working
- What's not working
- What are solutions to our problems
- Who is responsible



### Orange County Probation Department Steven J. Sentman, Chief Probation Officer



# AB109 Realignment Monthly Stats May, 2014

# **Postrelease Community Supervision (PCS)**

May Releases from Prison (May 1-31, 2014)\*

84

Year-to-Date Releases from Prison (Jan.1- May 31, 2014)\*

407

Status of PCS Releases as of May 31, 2014\*

**Total Releases from Prison** 

Cumulative 3840

Actively Supervised (PCS)

1707

On Active Warrant (includes 243 ICE warrants)

475

Discharges Pursuant to 3456(a)(3)

1068

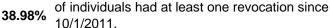
Other Discharges/Transfers

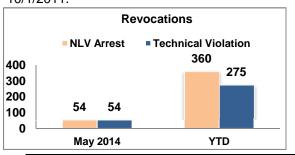
590

\*Based on CDCR's projected release dates and are subject to change. Cumulative numbers reflect the most current release date information.

#### Warrants and Revocations







	May 2014	YTD-2014	Cumulative
Total Rev.	108	635	2970

### Flash Incarcerations

#### May 2014

66% in May were due to a technical violation/warrant.

34% in May were due to a new law violation.

#### Year to Date (1/1/2014-5/31/2014)

70% due to a technical violation/warrant.

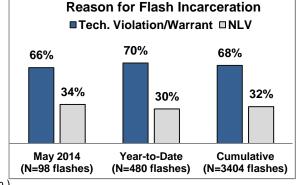
30% due to a new law violation.

#### Cumulative (10/1/2011-5/31/2014)

68% due to a technical violation/warrant.

32% due to a new law violation.

42.3% (1,624 of 3,840 individuals released from prison had at least one flash.)



# **Mandatory Supervision (MS)**

May, 2014 Cumulative (10/1/2011-5/31/2014)

Total MS Convictions 87 2810

(A count of total convictions, not individuals)

### **Individuals with MS Convictions**

Actively Supervised (Released from Jail)

Sentenced, but still in custody

On Active Warrant as of May 31, 2014

MS Case Terminated/Expired/Other

Total

71

267

282

741

2197



#### COUNTY OF ORANGE

#### BOARD OF SUPERVISORS

ROBERT E. THOMAS HALL OF ADMINISTRATION
10 CIVIC CENTER PLAZA
P. O. BOX 687
SANTA ANA, CA 92702-0687

June 18, 2014

Board of State and Community Corrections 600 Bercut Drive Sacramento, California 95811

Dear BSCC Chair and Board Members:

The Board of State and Community Corrections (BSCC) has issued a request for comments on its proposed definition of "Recidivism." On Tuesday, June 17, 2014, the Orange County Board of Supervisors (BOS) adopted the following definition in response to this request for comments. Please note, the Orange County BOS proposed amendments to the BSCC proposed definition are in red:

"Recidivism is defined as a conviction of a new crime committed within three years of release from custody or committed within three years of placement on supervision for a previous criminal conviction or a sustained parole or probation violation of the underlying offense, or any new lawful arrest whether or not it leads to imprisonment in any penal institution. Recidivism also includes those who are sentenced to programs which are not considered a conviction under PC 1000 (drug diversion) and PC 1210 (non-violent drug possession offense)."

The BSCC's proposed definition is drawn quite narrowly in scope and fails to take into account those individuals that are released on parole or probation. When these individuals re-offend while on probation or parole, these offenses should be included under a "recidivism" definition. Therefore, we believe that the edited definition above is more realistic, and includes those individuals who re-offend while on parole or probation.

Unfortunately, by defining "recidivism" narrowly, the BSCC will paint a false picture. AB 109 numbers will be skewed if a narrow definition is adopted. A pared down definition of "recidivism" will portray falsely that AB 109 is "working," when in actuality many AB 109 ers are out on PCS Probation and are re-offending.

In addition, the Orange County District Attorney's Office has expressed to the County of Orange that the BSCC proposed definition of "recidivism" does not measure true recidivism and will likely result in grossly conservative recidivism numbers.

The narrowly proposed definition may also negatively affect the County's ability to obtain AB 109 funds if it is deemed that AB 109'ers are not presenting a recidivism problem. In addition, the three year "washout" period that the BSCC proposes in its definition does not allow for accurate evaluation of whether certain local programs are effectively reducing criminal tendencies.

It is also important to note that the application of the BSCC proposed definition of "recidivism" could lead to skewed results by not factoring in new criminal charges that never result in a conviction. The number of convictions that an individual has sustained alone is not an accurate portrayal of his or her criminal tendencies and rate of recidivism. That number is grossly underestimated due to plea bargains as well as some cases which do not result in convictions (PC 1000). Some sentences mandate that the offender complete a program. In these instances, there is not a formal conviction. BSCC's proposed definition uses a conviction as a qualification for recidivism. This is a severe underestimate of an individual's likelihood to reoffend or recidivate.

We urge you to consider supporting this broader definition of "recidivism."

Most Sincerely,

Todd Spitzer

Orange County Supervisor, Third District

Chair, OC Criminal Justice Coordinating Council

Janet Nguyen

Orange County Supervisor, First District