

**Notice and Call
of a
Special Meeting
of the
Orange County Juvenile Justice Coordinating Council's
SB 823 Subcommittee**

A Special Meeting of the Orange County Juvenile Justice Coordinating Council's SB 823 Subcommittee will convene on Tuesday, March 28, 2023, at 1:30 p.m., in Classroom 2, MRC, 333 Sidwell Way (behind Juvenile Hall), Orange, California.

The items of business to be conducted at this meeting are:

As outlined on attached agenda

Opportunity will be provided, before or during the consideration of each item of business, for members of the public to directly address the Council regarding that business.

/s/

DANIEL HERNANDEZ

Chair

AGENDA

SPECIAL MEETING ORANGE COUNTY JUVENILE JUSTICE COORDINATING COUNCIL SB 823 SUBCOMMITTEE



Tuesday, March 28, 2023, 1:30 P.M.

PROBATION DEPARTMENT
MRC, Classroom 2
333 Sidwell Way (behind Juvenile Hall)
Orange, California

****Members of the public may attend and participate remotely by following the instructions below.****

DANIEL HERNANDEZ, Chair
Probation

CRAIG ARTHUR
Juvenile Court

HETHER BENJAMIN
Community Member

JAMES CHO
Social Services Agency

KATHERINE DAVID
District Attorney

VACANT
Education Representative

LAURA JOSE
Public Defender

STEVEN KIM
Community Member

NAZLY RESTREPO
Community Member

RAYMOND SANCHEZ
Community Member

DAWN SMITH
Health Care Agency

*The Orange County Juvenile Justice Coordinating Council SB 823 Subcommittee welcomes you to this meeting. This agenda contains a brief general description of each item to be considered. The Subcommittee encourages your participation. If you wish to speak on an item contained in the agenda, please complete a speaker request form and return to the Clerk or press *9 or the "Raise Hand" feature following the Chair's invitation from the public to speak. Once acknowledged and prompted by the Chair or Clerk, you may begin to speak. Except as otherwise provided by law, no action shall be taken on any item not appearing in the agenda. When addressing the Subcommittee, please state your name for the record prior to providing your comments.*

**** INSTRUCTIONS FOR PUBLIC ATTENDING THE MEETING BY REMOTELY****

Members of the public may observe and participate in the meeting telephonically or via the internet as described below. To attend the meeting via teleconference please call:

- iPhone one-tap: US: +16699009128, 85239232747# Passcode 349180# or + 16694449171, 85239232747# Passcode 349180# or
- Telephone: Dial (for higher quality, dial a number based on your current location): US: +1 669 900 9128 or +1 346 248 7799 or +1 253 215 8782 or +1 301 715 8592 or +1 312 626 6799 or +1 646 558 8656 Enter Webinar ID: 85239232747# Passcode 349180# (once you enter this code, you should be automatically connected to the call; you will remain on the line until meeting begins) or
- Internet: Use the following link:

<https://us02web.zoom.us/j/85239232747?pwd=RndBS3hBclhxQTQvK2lyUUhpL1RhZz09>

AGENDA

In compliance with the Americans with Disabilities Act, those requiring accommodation for this meeting should notify the Clerk of the Board's Office 72 hours prior to the meeting at (714) 834-2206

All supporting documentation is available for public review online at: <https://ocprobation.ocgov.com/page/sb-823-subcommittee-orange-county-juvenile-justice-coordinating-council> and in the office of the Clerk of the Board of Supervisors located in the County Administration North building, 400 W. Civic Center Dr., 6th Floor, Santa Ana, California 92701 during regular business hours, 8:00 a.m. - 5:00 p.m., Monday through Friday.

ADMINISTRATIVE MATTERS: (Items 1 - 4)

At this time, members of the public may ask the Subcommittee to be heard on the following items as those items are called.

1. Welcome and Introductions
2. Discussion of composition of SB 823 Subcommittee, including but not limited to vacancy for Education position and adding additional community members; and approve recommendations to Juvenile Justice Coordinating Council
3. Discussion and approval of recommendations of amendments to SB 823 County of Orange Juvenile Justice Realignment Plan
4. Discussion and approval of future meeting schedule

PUBLIC & SUBCOMMITTEE COMMENTS:

At this time members of the public may address SB 823 Subcommittee on any matter not on the agenda but within the jurisdiction of the Subcommittee. All public comments will be limited to 2 minutes per person or 5 minutes for representatives of organizations.

PUBLIC COMMENTS:

SUBCOMMITTEE COMMENTS:

ADJOURNMENT

Orange County Probation Youth with § 707(b) Offense(s)

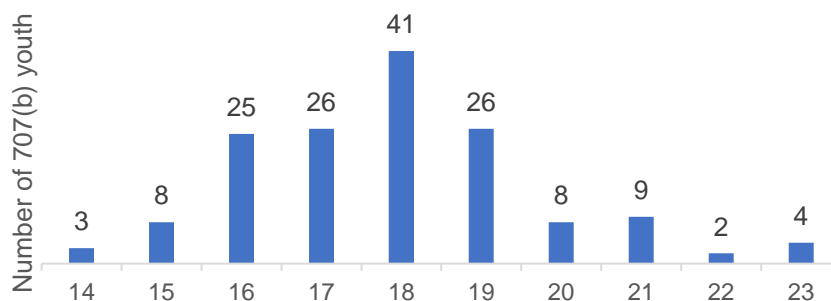
SB 823 Profile

Youth whose most recent sustained offense was listed under Welfare and Institutions Code 707(b) (violent offenses) or Penal Code 290.008 (sex offenses) are referred to as "707(b)/290 youth" throughout this report. At the end of November 30, 2022, Orange County Probation was serving 152 707(b)/290 youths who had one or more §707(b) offenses within a court case.

Snapshot as of November 30, 2022
(N=152)

	#	%
Gender		
<i>Male</i>	132	87%
<i>Female</i>	20	13%
Ethnicity		
<i>Hispanic</i>	123	81%
<i>White</i>	13	9%
<i>Asian/Pacific Islander</i>	8	5%
<i>Black</i>	6	4%
<i>Other</i>	2	1%

Ages as of November 30, 2022



As of November 30, 2022, 82% of the SB 823 youth were in custody at one of Probation's facilities – Juvenile Hall, Youth Guidance Center or Youth Leadership Academy. The remaining 18% were supervised in the community by OC Probation.

Location of Youth on November 30, 2022		
	Number	Percent
In Custody	125	82%
<i>Juvenile Hall</i>	76	
<i>Youth Guidance Center</i>	33	
<i>Youth Leadership Academy</i>	16	
Not in Custody (Supervised in the Community)	27	18%
Total	152	100%

Of the 152 707(b)/290 youths, a total of 27 individuals had two or more 707(b)/290 offenses. The total number of offenses ranked by the Bureau of Criminal Statistics (BCS) Hierarchy are listed below:

Bureau of Criminal Statistics (BCS) Hierarchy	
Offense by BCS with Description	Number of Offenses
Forcible Rape (F)	2
FORCIBLE RAPE	2
Robbery (F)	90
ROBBERY	3
ROBBERY, 1ST DEGREE IN CONCERT	1
ROBBERY:1ST DEGREE	1
ROBBERY:2ND DEGREE	85
Assault (F)	85
ASSAULT W/FIREARM	12
ASSAULT WITH FORCE LIKELY TO PRODUCE GREAT BODILY INJURY	64
ATTEMPT:MURDER	2
SHOOT AT INHAB DWELLING/OCCUPIED VEH	7
Arson (F)	1
ARSON INHABIT STRUCTURE-PUNISHMNT	1
Other Felonies (F)	1
KIDNAPPING TO COMMIT ROBBERY/RAPE ETC	1
Grand Total	179

The majority of 707(b)/290 youth resided in Orange County as of December 2022 (93.95%). Within Orange County, youths mostly resided in Anaheim (21.62%), Santa Ana (18.92%), and Orange County Sheriff's Department (OCSD) jurisdictions (12.18%). Only 6.09% of the 707(b)/290 youths resided outside of Orange County.

County & City of Residence	
	Percent
Orange County	81.77%
Anaheim	21.62
Buena Park	7.43
Costa Mesa	5.41
Fullerton	5.41
Garden Grove	4.05
Huntington Beach	2.03
Irvine	2.03
La Habra	2.03
La Palma	0.68
Los Alamitos	0.68
Orange	4.05
Placentia	1.35
Santa Ana	18.92
Tustin	4.05
Westminster	2.03
Orange County Sheriff's Department (OCSD)	12.18%
Aliso Viejo	1.35
Laguna Hills	1.35
Lake Forest	2.03
Mission Viejo	2.03
San Clemente	1.35
San Juan Capistrano	0.68
Stanton	0.68
Yorba Linda	0.68
Unincorporated OC	2.03
Los Angeles County	3.38%
San Bernardino County	1.35%
Other CA Counties	0.68%
Out of State	0.68%

Deputy Probation Officers complete an initial assessment of risk and needs of youths with follow-up assessments every 6 months to track changes. These target specific criminogenic risk factors and needs of the youth. The following two tables include Risk/Need Assessments through December 2022.

Both of the criminogenic risk factors from the initial assessment as well as the risk factors from the most recent assessment are displayed below for youths with 707b/290 offenses. A majority of youth initial risk assessment experience risk factors that include substance abuse (93.3%), alcohol abuse (78.4%), and parental control issues (98.7%) and continue to have high risk at reassessment (91.6% substance abuse, 80.2% alcohol abuse, and 98.6% parental control issues).

Most Recent Risk Assessment

SB823 707(b)/290 Youths	Risk Percent
Substance Abuse (Drugs)	
No known use; occasional use	8.5
Occasional excessive use	47.2
Dependency	44.4
Alcohol Abuse	
No known use; occasional use	19.7
Occasional excessive use	57.0
Dependency	23.2
Parental Control/Influence	
Generally effective	1.4
Inconsistent/ineffective	36.6
Little or no control	62.0
School Discipline/Employment Problems	
Attending school, training and/or working	29.6
School attendance or behavior problems	16.9
Truancy or illegal behavior	28.2
Not attending school/not working	25.4
Learning/Academic Performance Problems	
No significant problems	36.6
Poor academic performance	45.8
Diagnosed learning disability/EH or special class	17.6
Runaway/Escape Behavior	
None	57.0
Runaway/escape risk	43.0
Negative Peer Influence	
None	19.0
Negative peer influence or loner	81.0

As seen in the breakdown of the needs assessment below, 707(b)/290 youths show in their initial Risk/Needs Assessment, a need to be treated for substance abuse (94.0%), alcohol abuse (79.7%), and parental control issues (99.3%). The need factors ultimately correspond with the initial risk factors shown in the previous table.

Most Recent Needs Assessment

SB823 707(b)/290 Youths	Risk Percent
Substance Abuse (Drugs)	
No known use; occasional use	9.8
Occasional excessive use	46.9
Dependency	43.4
Alcohol Abuse	
No known use; occasional use	21.0
Occasional excessive use	55.9
Dependency	23.1
Parental Control/Influence	
Generally effective	2.1
Inconsistent/ineffective	23.8
Little or no control	49.0
Contributes to violational behaviors; abuse or neglect	25.2
School Discipline/Employment Problems	
Attending school, training and/or working	32.9
Problems handled at school level	20.3
Severe truancy or behavioral problems	27.3
Not attending school/not working	19.6
Employment	
Currently employed/employment not needed	58.0
Sporadic employment/needs better employment	8.4
Not employed and needs employment	33.6
Learning Disability	
None/Unknown	58.0
Mild Learning Disability	35.0
Severe learning disability	7.0
Academic Achievement	
At or above grade level	46.2
Below grade level	53.8
Negative Peer Influence	
None	2.8
Negative peer influence or loner	97.2

County of Orange
Juvenile Justice Realignment
Plan

2021-22



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Introduction

Senate Bill 823, also known as the “Juvenile Justice Realignment: Office of Youth and Community Restoration,” was chaptered on September 30, 2020. Amongst several statutory changes, Chapter 1.7 (commencing with Welfare and Institutions Code (“WIC”) section 1990) was added to Division 2.5 of the WIC to establish a block grant program for the purpose of providing county-based custody, care, and supervision of youth who were eligible for commitment to the Division of Juvenile Justice prior to its closure. Additionally, WIC section 1995 set forth the guidelines for counties interested in becoming eligible for block grant funding.

As a result of Senate Bill 823 (“SB 823”), the Orange County Juvenile Justice Coordinating Council (“OCJJCC”), during its regularly scheduled meeting on February 25, 2021, approved changes to its bylaws to include the creation of the OCJJCC’s SB 823 Subcommittee. Nominations for the new subcommittee were then entertained by the OCJJCC Chair. During the same meeting, the OCJJCC unanimously approved individuals representing the agencies and entities identified in WIC section 1995, subdivision (b) to be part of its new SB 823 Subcommittee.

The newly formed SB 823 Subcommittee held its first public meeting on April 29, 2021. During a subsequent special meeting on May 17, 2021, the group voted to meet on the 1st and 3rd Thursday of every month beginning June 3, 2021. This meeting schedule allowed subcommittee members enough time to perform the needed analyses, engage the public, and develop its local plan. The group presented its draft SB 823 plan during the regularly scheduled meeting of the OCJJCC on Thursday, October 28, 2021. The following plan is responsive to the aspects set forth in WIC section 1995, subdivisions (c)(1) through (c)(7), and is the culmination of the collective discussions and partnership between the juvenile court, community, and system stakeholders. This plan will address the needs of youth within the target population improving the outcomes for success and reducing rates of recidivism.

Allocations

Pursuant to WIC section 1991, subdivision (a), *"... and commencing with the 2021-22 fiscal year, and annually thereafter, counties will receive an allocation for use by the county to provide the appropriate rehabilitative housing and supervision services for the population specified in WIC section 1990, subdivision (b)."* The plan required in WIC section 1995 shall be considered by the Board of Supervisors in making allocations and any entity receiving direct allocation of funding from the Board of Supervisors for any secure residential placement for court ordered detention will be subject to existing regulations. "A local public agency that has primary responsibility for prosecuting or making arrests or detentions shall not provide rehabilitative and supervision services for the population specified in subdivision (b) of Section 1990 or receive funding pursuant to this section." (WIC Section 1991, subd. (a).)

Eligibility for Funds

For eligibility of allocated funds under WIC section 1991, counties must create a subcommittee of the multiagency juvenile justice coordinating council. In Orange County, that council is the OCJJCC which has been in existence since 1996. The subcommittee of the coordinating council must then "develop a plan which describes the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for the population described in subdivision (a) of [WIC] [s]ection 1990." (WIC section 1995, subd. (a).)

Pursuant to WIC section 1995, subdivision (b), the OCJJCC's subcommittee must be comprised of the following: *"The chief probation officer, as chair, a representative from the district attorney's office, public defender's office, the department of social services, the department of mental health, the county office of education or a school district, and a representative from the court. Also necessary to membership are no fewer than three community members who have experience providing community-based youth services, youth justice advocates who have expertise and knowledge of the juvenile justice system or have been directly involved in the system."*

The OCJCC's 823 Subcommittee is composed of the following individuals:

Agency	Name & Title	Email	Phone Number
Orange County Probation Department	Bryan Prieto Interim Chief Probation Officer	bryan.prieto@prob.ocgov.com	(714) 645-7002
Orange County District Attorney	Kimberly Doyle Assistant District Attorney	kimberly.doyle@da.ocgov.com	(714) 935-7624
Orange County Public Defender	Laura Jose Senior Assistant Public Defender	laura.jose@pubdef.ocgov.com	(714) 931-9323
Orange County Social Services Agency	Ken Santini Deputy Director	ken.santini@ssa.ocgov.com	(714) 245-6109
Orange County Health Care Agency	Dawn Smith Director: Children, Youth, and Prevention	dawnsmith@ochca.com	(714) 834-5015
Orange County Department of Education	Lynn Garrett, Ed.D Director, ACCESS	lgarrett@ocde.us	(714) 647-2596
Orange County Juvenile Court	Hon. Craig E. Arthur Juvenile Presiding Judge	carthur@occourts.org	(657) 622-5502
Community Member Waymakers	Hether Benjamin Chief Program Officer	hbenjamin@waymakersoc.org	(949) 250-0488 ext. 254
Community Member Project Youth OCBF	Nazly Restrepo, MSW Associate Director	nrestrepo@pyocbf.org	(714) 794-2035
Community Member Project Kinship	Steven Kim Project Kinship Executive Director	steven@projectkinship.org	(714) 909-5225
Community Member Project Kinship	Raymond Sanchez Project Kinship	raymond@projectkinship.org	(714) 941-8009

Target Population

(WIC section 1995(c)(1): Provide a description of the county's realignment target population including numbers of youth served, disaggregated by factors including their ages, offense and offense histories, gender, race or ethnicity, and other characteristics, and by the programs, placements, or facilities to which they are referred.)

In recent years, Orange County has successfully retained youth traditionally committed to the Department of Juvenile Justice ("DJJ") within the County Juvenile Justice System. Consequently, as of June 2021, the County had six youth committed to DJJ. In respect to the DJJ committed youth as of June 2021, commitments were based on adjudications for the following offenses:

- 1 (17%) – Penal Code section 245(b) with 12022.53(b)/(e)(1)
- 2 (33%) – Penal Code section 664(a)-187(a)
- 2 (33%) – Penal Code section 187(a)
- 1 (17%) – Penal Code sections 209 and 236/237

100% of the youth committed to DJJ in Calendar Year 2020 identified as male, 80% were Hispanic, and 20% identified themselves as Asian/Pacific Islander. Their ages ranged from 18 to 26 years.

The Probation Department compiled a list of active youthful/young adults who committed WIC section 707, subdivision (b) related offenses for the purposes of establishing a profile of Orange County's target population. This group of youthful/young adults included those individuals ordered to serve commitments with DJJ and those individuals who remained adjudicated wards under the jurisdiction of the Orange County Juvenile Court as of October 13, 2021. In total, 51 individuals were identified as fitting the profile of Orange County's target population per WIC section 1995, subdivision (c)(1), including four youth serving commitments with DJJ.

Youth/Young Adults with § 707(b) Offense						
As of 10/13/2021						
DJJ Status	DJJ	Received Local Commitment (JH, YLA, YGC)	Received Treatment (ASERT, STEP, YDC, Other)	Adult Remand/Adult Court	GPS/EM Monitoring	Total
DJJ	1	-	-	-	-	1
DJJ Return	3	-	-	-	-	3
DJJ Stayed*	-	17	19	1	8	19
No DJJ	-	27	26	3	6	28
Total	4	44	45	4	14	51

* Of the 19 youth whose DJJ commitment was stayed, 100% were accepted into the Youth Development Court (YDC)

Within this cohort, several traits emerged that assisted the SB 823 subcommittee with developing its local plan. To begin, 94% of those profiled identified themselves as male. In addition, 80% of the entire group indicated they were Hispanic. Finally, 85% of the individuals were between the ages of 18 and 22 while another 10% were 23 years of age or older. Dispositional information on the 51 youth is found in Appendix 1 (last page).

In addition to demographic data, the subcommittee considered the criminogenic makeup of this target population. It was determined that 41% of the group had drug/chemical abuse as a risk (to recidivate) factor. In addition, 77% of the group either identified as active gang members or gang member affiliate. Also, of significance, 67% of the group had a lack of parental control/influence as a risk factor. Consequently, 88% of the group were identified with a HIGH risk to recidivate.

In addition, there are 73 youth 14 years of age or older who have 707, subdivision (b) charges at any time in their past and are currently in custody within Probation's juvenile facilities:

Youth/Young Adults with § 707(b) Offense				
In Custody as of 10/13/2021				
MOST SERIOUS OFFENSE/CHARGE	WARD, ACTIVE SUPERVISION	PENDING REFERRAL/NOT ON PROB	RAI* INQUIRY	Total
ASSAULT W/FIREARM	2	-	-	2
ASSAULT WITH FORCE LIKELY TO PRODUCE GREAT BODILY INJURY	1	1	1	3
ATTEMPT:MURDER	17	10	-	27
FORCIBLE RAPE	1	-	-	1
MURDER	4	-	-	4
ROBBERY	32	-	-	32
ROBBERY:CARJACKING	1	-	-	1
SHOOT AT INHAB DWELLING/OCCUPIED VEH	1	2	-	3
Total	59	13	1	73

*Risk Assessment Instrument

Additional Target Population Information

(Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.)

In a sample of six youth committed to DJJ on June 18, 2021, (current number is four), the Probation Department found the following additional target population information:

- # of clients previously involved in the child welfare system – 2
- # of clients where both parents are involved in the criminal justice system - 0
- # of clients with only one parent involved in the criminal justice system – 3
- # of clients who received their high school diploma – 6
- # of clients completing on-line college courses – 0
- # of clients attending CAL-PIA vocational training – 1
- # of clients employed with Educational Labor Crew at DJJ - 1

In combining demographic data with criminogenic factors, the SB 823 subcommittee determined Orange County's focus service delivery on the needs of older male youth ages 18 to 23. In-reach and re-entry services will need to be at the core of the County's planning efforts as majority of the target population youth served custodial commitment between two to two and a half years.

Programs and Services

(WIC section 1995(c)(2): Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population.)

The County of Orange launched its OC Cares recidivism-reduction strategy in 2019. Included in that strategy is a focus on addressing the needs of juveniles and TAY in the County's juvenile system. Under OC Cares, the Board of Supervisors, every County department working in juvenile justice, OC Superior Courts, and community-based organizations (CBOs) have come together to identify action items to reduce recidivism for this population. Conveniently, the passage of SB 823 and its objectives align with the County's OC Cares strategy. As the County moves forward with implementation of OC Cares, requirements under SB 823 will be integrated. The results, of which, will be evident in programming and improvements to facilities.

I. Current Programs/Services and Facilities Accessible to SB 823 Juveniles

A. Programs/Services

Existing Programs/Services (Probation, Health Care Agency, OC Department of Education)

Currently, all pre- and post-adjudicated youth that are in custody are afforded programs that meet their educational and behavioral health (i.e., substance use disorder or mental health) needs. Once a youth is booked into Juvenile Hall, a general health assessment is completed by the Health Care Agency. This assessment assists in determining the type of medical and/or behavioral health support the youth may be provided throughout his/her stay at Juvenile Hall. Mental health clinicians are available to all youth for individual or group sessions to address unresolved trauma, or acute crisis. Treatment plans that are developed between an assigned clinician and youth follow the individual as they transition from Juvenile Hall to a juvenile camp location and/or following their release from custody. Youth that are ordered by the Juvenile Court to participate in Probation's existing substance use disorder programs (i.e., ASERT and STEP) work with Probation staff and HCA mental health professionals to identify triggers and utilize alternative strategies rather than drugs/alcohol to manage life stressors. Youth are also afforded Medically Assisted Treatment (MAT) support as appropriate.

In addition to the above, an educational assessment is administered on each youth soon after booking by the OC Department of Education. The results of this assessment helps to formulate a school program that OC Department of Education administers throughout the youth's stay at Juvenile Hall and/or in any of Probation's camp locations. OC Department of Education's school program is a Western Association of Schools and Colleges (WASC) accredited curriculum that operates like any other WASC accredited high school program. Students are able to participate in classroom instruction Monday through Friday. In fact, students that complete the required number of credits are able to earn a high school diploma.

Along with the above educational and behavioral health support, all youth are afforded the opportunity to participate Probation's extra-curricular activities including, but not limited to Mock Trial and Summer at the Center outings. Mock Trial is a collaboration between the Probation Department, Offices of the Public Defender, and OC Department of Education. Adjudicated wards receive training/guidance from attorneys with the Offices of the Public Defender and compete against other high school students in Mock Trial competitions. In addition to receiving participation awards, youth can expand upon their critical thinking and problem-solving skills while learning the value of teamwork. Summer at the Center has been presented by Segerstrom Center for the Arts' Education Department as an ongoing collaboration with the OC Department of Education. Adjudicated youth have the opportunity to receive musical theater instruction by professional artists in order to perform before a live audience. Founded in conjunction with the late Dr. Maurice Allard, students develop increased self-esteem, confidence, and self-expression through the performing arts.

Finally, Probation affords other job readiness opportunities such as culinary programs, and re-entry types of programming such as the Activating Recidivism Reduction Initiative Via Engagement (ARRIVE) to all youth housed at Juvenile Hall. Once the Multi-purpose Resource Center comes on-line towards the end of 2022, other certification and skills building programming such as auto shop, trades, technology will be made available to all youth including the SB 823 eligible population.

In addition to the above-mentioned programs, Probation staff are trained in cognitive behavioral strategies including Effective Practices in Community Supervision (EPICS), Thinking 4 a Change (T4C), and Decision Points (abridged version of T4C). Probation staff facilitate small group discussions with youth and discuss the thinking process. These small group discussions are structured to take place over several weeks and includes problem solving, role play, and homework assignments that are completed prior to the next section. Probation staff assist youth with identifying the antecedents to acting out behavior and discuss ways how youth may think about situations differently to encourage more productive responses resulting in more positive consequences (results) for youth. In addition to daily goal setting, these sessions have assisted youth including the SB 823 eligible population with changing their thought process and how they engage with Probation staff and other youth.

B. Facilities

Currently, the Orange County Probation Department operates one secure detention facility, Juvenile Hall, and two juvenile camp facilities, the Youth Guidance Center (YGC), and the Youth Leadership Academy (YLA). Juvenile Hall houses pre- and post-adjudicated wards. Youth Guidance Center houses male and female committed youth that are ordered by the Juvenile Court to participate in Probation's substance use disorder programs (ASERT and STEP). The Youth Leadership Academy houses older males and other youth that are not eligible for YGC. The programs and services described earlier, including the educational, behavioral support, and extra-curricular activities are provided to youth housed at all three facilities.

II. SB 823 Subcommittee Recommendations re: Programs and Services

A. Programs/Services

Secure Track Youth Program (Probation, Health Care Agency, OC Department of Education, Juvenile Courts)

The County of Orange is committed to providing a trauma-informed approach to each youth within the target population that begins the moment a youth enters the juvenile facility. Integral to this approach is the early identification of a peer mentor/navigator who will support the youth throughout the youth's commitment and follow the youth after release to assist in the re-entry process. Youth committed to the Secure Track Youth program will be provided with enhanced frequency of services compared to youth in the larger target population.

Part of this approach also includes a case conference meeting that will be held within 10 days from the youth's entry into a juvenile facility. The youth, parent/guardian, peer mentor/navigator, community-based organizations and designated individuals from the following agencies will participate in the case conference: Probation, Health Care Agency, and the Department of Education. The case conference will provide an opportunity for the youth's input in the development of a robust case plan that will assist all service providers in addressing the youth's needs and goals. This case plan will identify a youth's immediate health and basic needs, educational goals, barriers to success (such as tickets and fines, school access or securing vital documents), existing familial supports as well as the youth's support systems. Case plan goals may include, but not be limited to, attaining high school education or the equivalent, participating in programming to improve job readiness (i.e., college or trade school courses), and independent living skills. Strategies employed to assist youth with attaining in-custody goals will be culturally appropriate and sensitive to the needs of the youth while also being (whenever possible) evidence based/informed strategy. The case plan will continue to be assessed relying on input from the youth and reviewed every 30 days through additional case conferences.

If a youth is committed to the Secure Youth Treatment Facility ("SYTF"), their existing case plan will consider an assessment of the youth's needs and risk to recidivate as well as any mood/anxiety symptoms, risk of suicide/self-harm, history of alcohol/drug use, history of trauma, current traumatic stress symptoms, risk of violence/sexual victimization and risk of commercial sexual exploitation. Based on this assessment, additional case plan goals, including barriers to prior rehabilitative efforts, short- and long-term goals will be identified and directed at promoting successful re-entry for the youth into their community. Case plan reviews for SYTF youth will be reviewed every 30 days through regularly scheduled case conferences. The youth's educational milestones/goals will be reviewed as well as all other re-entry goals (e.g., participation in court-ordered treatment, job readiness classes/training). Additionally, SYTF youth will have access to behavioral health (including substance use) professionals to address any challenges that may hinder successful re-integration back into the community.

The juvenile court will be provided meaningful regular progress review reports regarding the youth's case plan development and the youth's progress toward completion of goals along with the youth's readiness for re-entry. At least six months prior to release, a re-entry conference will be scheduled with the youth and case conference members. At this case conference, the youth, the youth's family and/or identified support, peer mentor/navigator, assigned deputy probation officer, service providers and community partners will review the youth's case plan progress. Additionally, transition planning (e.g., a review of parent/guardian readiness to receive the youth back home or housing options for our older youth) will be discussed. The youth's peer mentor/navigator will also be crucial to allow the youth to engage in off-site activities designed to improve the youth's successful transition. Upon release, the youth and assigned deputy probation officer will work towards completing final case plan goals until juvenile court jurisdiction terminates, or the youth completes supervision satisfactorily whichever comes first. Any transitional, re-entry support services will also be culturally responsive and whenever possible utilize evidence-based, promising, and trauma-informed practices.

B. Juvenile Facilities (Probation)

Presently, programs and services are provided on site at each of the County's juvenile facilities. However, under the OC Cares strategy, the County is currently evaluating improvements that can be made to current juvenile facilities to accommodate a population that has higher behavioral health and criminogenic needs. Proposed ideas include:

- Creating spaces where behavioral health experts are more strategically located so access to services is not hindered by travel time.
- Increased programming space that is flexible and can be easily converted from classroom space to one-on-one or group therapy space.
- A brighter, friendlier environment that is more conducive to treatment and learning.

Of note is the specialized housing for the SYTF population as well as considerations based on a youth's gender, identity, age, behavioral health needs, offense, and severity of the offense are occurring.

Through this plan, the County, with input from the juvenile justice stakeholders and community partners, look forward to creating more therapeutic, trauma-informed, developmentally appropriate, and homelike settings which would be appropriate and livable for longer term commitments when necessary. Included in these plans are step-down units or facilities that will meet the needs of the SYTF population and be conducive to the services and programs being delivered.

Additional details can be found in Facility Plan section.

C. Service Providers and Supervision

The County will also look to create and build upon existing relationships with service providers through local agencies as well as community-based organizations to provide appropriate programs and services to the target population. One of the County's action items under OC Cares is to increase

its pool of service providers who specialize in juvenile and TAY recidivism reduction. Already, the County is inviting such service providers to attend County vendor fairs to learn about these opportunities.

As for supervision for the target population, Probation employs a diverse and experienced staff of direct supervision officers who will work with this population. The ratio of at least one deputy juvenile correctional officer to every eight youth during waking hours is anticipated. Additional staff may be assigned to areas housing committed Secure Track youth. Probation staff undergo state-approved training curriculums which includes diverse topics such as professionalism and ethics, crisis communication and de-escalation, group dynamics, responding to medical emergencies, fire and life safety, cultural diversity and ethnic disparity, gender identity, case planning, addressing and reporting child abuse, preventing sexual assault, trauma, symptomology of substance use, suicide prevention, and core correctional practices to support safety.

Juvenile Justice Realignment Block Grant Funds

(WIC Section 1995(c)(3)(A) through (c)(3)(F): Provide a description of how grant funds will be applied to address each of the following areas of need or development for realigned youth: Mental Health, sex offender treatment, or related behavioral or trauma-based needs; support programs or services that promote the health adolescent development; family engagement programs; reentry, including planning and linkages to support employment, housing, and continuing education; evidence-based, promising, trauma-informed, and culturally response; and any services or programs that will be provided by nongovernmental or community-based providers.)

Grant funding will be utilized to develop robust, individualized treatment plans for the target population youth focused on the youth's mental health, educational and emotional needs, community-based mentorship, and family engagement/support. Services will be aligned with practices that are evidence or promising based and delivered in a trauma-informed and culturally responsive manner with an annual review of services and programs through an outside provider to measure the effectiveness of such programming.

A. Behavioral Health, Sex Offender Treatment, or Related Behavioral or Trauma-based Needs

Allocated funds will be used to expand the number of behavioral health clinicians serving the target population youth and to procure additional evidence-informed services for this population including treatment for violent sex offenders. As set forth above, robust, individualized case planning will occur for each target population youth at the outset with included information from risk/needs assessments and any behavioral health issues identified through existing screening tools.

Planned additional services in the areas of behavioral health, sex offender treatment and or trauma may include:

- Substance use education and counseling
- Evidence-based cognitive behavior therapy approaches and/or groups
- On site 24-hour behavioral health services that are available 7 days a week
- Medication Assisted Treatment (“MAT”)
- Psychiatric services
- Sex offender treatment, including treatment for violent sex offenders
- Trauma-focused clinical interventions
- Gang intervention services and support
- Socially and culturally restorative practices
- Mindfulness based programs
- Eye Movement Desensitization Reprocessing (“EMDR”)

Staff members and involved systems professionals will receive training in national best practices to support re-entry needs.

B. Support programs or Services that promote healthy adolescent development

Grant funds will be utilized to procure services for the target population which are evidence-informed, rehabilitative, developmentally appropriate, and support the positive youth development model. Treatment providers will be required to support pro-social development by including the youth’s voice in programming decisions, offering programs that support healthy relationships, financial literacy, job readiness, pro-social and adolescent development, hygiene and self-care, mindfulness, artistic expression and enrichment, and opportunities for leadership development.

Appropriate medical screenings, behavioral health, and dental screenings, and providing preventative care including dental cleanings every six months will continue to be utilized to promote a youth’s healthy development.

C. Family Engagement in Programs

Recognizing that family can provide extensive knowledge about a youth and their background, the identification of a youth’s family and/or familial supports will be done within 10 days from the youth’s entry into a juvenile facility. Once identified, any familial support will be essential members of the case conference with a meeting held within 10 days from the youth’s intake at the facility. With the engagement of the youth, family, service providers and peer

mentor/navigator, a robust individualized case plan will identify a youth's immediate health and basic needs, educational goals, and support systems.

The engagement of family through regular onsite visitation at the juvenile facilities is a significant source of support for youth and enabling a youth to connect to family whilst in custody oftentimes promotes the youth's well-being. In recognition of this, the Probation Department has expanded the definition of "family" to allow visitation between an in-custody youth and individuals such as aunts, uncles, cousins, adult siblings, non-biological relatives, and more. In addition, the newly constructed multi-purpose center on the juvenile justice campus will serve as a more welcoming space for visitation.

Additionally, since some of the County's target population youth are parents themselves, the existing "Teen Parenting" program currently operating within the juvenile facility will be enhanced. This program allows youth to find commonality, strength, and encouragement to assist in meeting the demands of parenthood while in and out of custody. Psychoeducation on parenting and resources in the community will also be provided.

D. Reentry, Including Planning and Linkages to Support Employment, Housing, and Continuing Education

Re-entry planning for the target population youth will begin upon intake at the juvenile facility. The County will build upon the existing re-entry model presently utilized by the County's Youth Development Court ("YDC") which was a post-Prop 57 court developed to assist youth in making a successful transition from lengthy local juvenile commitments as well as those youth who had been committed to the Division of Juvenile Justice to their communities. Through this model, re-entry case planning involving the youth that identifies the youth's support network, engages the youth's family/caregiver, services providers, and community providers begins at the time of intake. This process encourages the youth to start planning for their success both in and out of custody and immediately identifies their supportive partners. Thereafter, through regular case conferences involving the youth and identified case conference members, this re-entry plan will be a fluid, working document that follows the youth throughout their commitment. Re-entry plans include housing, basic needs, employment, education, counseling, and any other factors, inclusive of culturally appropriate services, involved in promoting the youth's well-being within the youth's community. A validated risk/needs assessment is also used as a valuable tool in guiding the plan.

At least six months prior to release, the re-entry plan will focus on a community-centered whole person re-entry phase during which the youth and their support network will obtain supportive and transitional services from the clinical and educational teams as well as social services and community-based providers whilst in custody. During this phase, educational, vocational, and career opportunities for the youth outside of the facilities will be pursued to allow a measured transition back to the youth's community.

In collaboration with Probation, the Orange County Department of Education provides educational opportunities to youth within the County's juvenile facilities. Target population youth engage in educational programming based upon their age and high school graduation status. Youth generally focus on completing credits necessary to earn a California High School Diploma, while former youth not only obtain their diploma, but continue on with advanced studies via transferrable community college courses, career technical education sequences that lead to pre-apprentice certifications, or, depending on length of stay, may engage in upper division university coursework leading to a bachelor's degree.

Community-based organizations who partner with Probation will assist youth in finding housing and employment opportunities for the target population. Community partners will be subject to an objective process like a Request for Proposal. Orange County intends to set aside funding to support rental assistance, clothing for job opportunities, and other related issues needed to maintain or secure housing, services, or employment.

After establishing a re-entry plan, assigned probation officers will work collaboratively with the youth, the youth's family/caregivers/support network, the juvenile facility staff, community re-entry partners, and other stakeholders (i.e., department of education and health care agency) from the time the youth is committed through their termination of wardship.

E. Evidence-based, Promising, Trauma-informed, and Culturally Responsive Services and Programs

The Probation Department is dedicated to providing evidence-informed, rehabilitative, and developmentally appropriate programming to the target population youth. The services and programs will be centered on a positive youth development model and support a youth's pro-social development by including their voices in programming decisions and working collaboratively to meet their needs.

Services and programs will be provided through existing and new contracts with providers such as the Orange County Health Care Agency. Such services will include: Consistent evidence-based cognitive behavior therapy approaches and/or groups, substance use education and treatment, sex offender treatment, aggression replacement therapy, trauma-focused clinical interventions, gang intervention services and support, positive pro-social programming, creative arts programming, and mindfulness-based programs.

All probation staff are trained in lesbian, gay, bisexual, transgender, questioning, intersex (LGBTQI) communities and culture to ensure fairness and respect for LGBTQI youth in the facilities. Such

training allows staff to promote environments of sensitivity and professional boundaries for all youth, inclusive of LGBTQI youth, and promotes competency in working with LGBTQI youth. Probation staff are also familiar/trained in corrections supervision strategies that have been proven effective by the University of Cincinnati Corrections Institute including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions.

Probation staff training will exceed the state regulatory minimum in year 2021-2022 with 32 hours each. Other examples of included training are: Addiction and Recovery, Commercially Sexually Exploited Children (CSEC), Conflict Resolution, Effective Communication and De-escalation, Education as a Tool for Successful Re-entry, Cultural Diversity, Implicit Bias, Racial Profiling, Avoiding Manipulation, Helping Youth Grieve, Impact of Trauma on Development, Managing Stress, Coping with Grief and Loss, Secondary Trauma, Wellness and Self-Care, Youth Trauma and many courses on youth behavioral health intervention and disorders.

Grant funding will be used to provide appropriate training to probation staff and collaborative partners in the areas of trauma, culturally responsive practices and other identified need areas. Additional areas for proposed training include areas such as restorative justice practices and re-entry focused topics.

F. Nongovernmental or Community-based Providers

Utilizing existing relationships with non-governmental and community-based providers through the YDC, new services and enhancements to existing programs provided through such entities will be pursued. Services and programs supported by grant funding will include mentorship, restorative circles, team building and leadership development, financial literacy, creative and culinary arts, pro-social programming, job training, furlough opportunities, enrichment activities, gang intervention services and support, and transportation to secondary education/vocational sites and/or employment.

To ensure continuity and collaboration during re-entry, the development of relationships between the primary service provider and organizations such as community agencies, schools, faith-based organizations and public services will be encouraged.

Probation will continue to utilize established protocols and processes to provide linkage and collaboration between community-based providers and non-governmental entities within the County.

Facility Plan

(WIC section 1995(c)(4): Provide a detailed facility plan indicating which facilities will be used to house or confine realigned youth at varying levels of offense severity and treatment need, and improvements to accommodate long-term commitments. This should include how the facilities will ensure the safety and protection of youth having different ages, genders, special needs, and other relevant characteristics.)

Currently

The County of Orange (through its Probation Department) operates one secure juvenile detention facility, Orange County Juvenile Hall ("JH"), and two juvenile camp facilities, Orange County's Youth Guidance Center ("YGC") and Youth Leadership Academy ("YLA"). The Probation Department employs a staffing pattern at each of the juvenile facilities that exceeds state/federal recommended minimum staff to youth ratios. In addition, Probation leverages its existing partnership with the Orange County Department of Education as well as the Orange County Health Care Agency to ensure the educational, and behavioral health (including substance use) needs of each youth are met. All sworn Probation staff at these facilities are familiar/trained in corrections supervision strategies that have been proven effective including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions. The environment within Probation's facilities strikes the necessary balance between maintaining safe/secure juvenile facility operations while providing resources necessary to address the rehabilitative needs of all detained youth.

With the above in mind, Secure Track youth will be housed/supported in any unit at JH. The youth's prevailing needs will determine where in JH that youth may be placed. In addition to the above-described staffing/partnership structure, JH currently has specialized housing, programs and considerations based on youth gender identity, age, behavioral health needs, offense type and severity of the offense. Target population youth and committed Secure Track youth, absent another prevailing housing need, will be housed with their like peers considering the most appropriate setting based on age, risk level and other needs. This strategy will allow Probation the flexibility to house older male Secure Track/target population youth together, while other Secure Track/target population youth, including female and younger individuals may be housed in other areas of JH to better accommodate their specific needs and/or address the different stages of maturity, and program appropriateness.

As Secure Track youth progress through the JH facility program, they can be moved/housed within YGC, or YLA to continue their custodial commitment until they are released. Should the court order a Secure Track youth directly to YGC, or YLA, the committed youth will be integrated into the YGC/YLA populations, absent extenuating circumstances.

Future

As mentioned earlier in the report, the County is currently evaluating all juvenile facilities. Prioritized in this evaluation is the housing, treatment, educational, and health needs of the target population. The

Probation Department, justice stakeholders and community partners will continue to work together to design and build facilities that create a more therapeutic, trauma-informed, developmentally appropriate setting for all youth including those committed to the SYTF. The shared vision of all new or renovated space for target population youth and those committed to the SYTF is a more homelike setting, appropriate and livable for longer term commitments when necessary.

Youth in the SYTF and in the target population will also be provided appropriate space for physical activities and the development of re-entry skills as they move throughout the phases of their commitments. Space will be designed to enhance existing and future services. Activities will include secondary educational programs, career technical education, vocational skills training, and life skills that will assist the youth in successful re-entry.

Retaining the Target Population in the Juvenile Justice System

(WIC section 1995(c)(5): Provide a description of how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system in lieu of transfers of realigned youth into the adult criminal justice system.)

Building off the YDC model, the County has seen a reduction in transfers to the adult criminal justice system through an alternative to the DJJ that is a collaborative endeavor between the Juvenile Court, Probation, juvenile justice stakeholders, and community-based organizations. Planned enhancements to YDC through the services and programs identified in the County's realignment plan will add another layer of rehabilitative services and re-entry support for youth within the target population.

Additionally, by developing a robust, well-informed, individualized case plan that also considers criminogenic needs and includes ongoing case conferences which engage the youth, their family/support network, services providers, peer mentor/navigator and any other community-based providers, the likelihood of any target population youth entering the adult system is reduced. Moreover, with a focus on re-entry at the outset of a youth's case, planning for continuation of care that minimizes a disruption of services and establishes community and peer support, promotes stronger ties to a youth's community and reduces their chance of entry in the adult system.

Regular assessments of the effectiveness of existing and future programs and services must also be done to ensure appropriate successful outcomes for the target population and the retention of these youth within the juvenile justice system. Programming will be evaluated with a focus on providing services that will decrease the likelihood of transfer. Where appropriate, implementation of existing services will be enhanced through continuing education of staff in areas including trauma informed practices, implicit bias, and conflict resolution.

SYTF youth will also be provided step-down opportunities outlined specifically within their individualized plan. Youth will be given specific target goals to effectuate the step-down process. The identification of

specific goals will incentivize youth to meet those goals through positive reinforcement.

Regional Effort

(WIC section 1995(c)(6): Describe any regional agreements or arrangements to be supported by the County's block grant allocation.)

A regional cooperative agreement between the County of Orange and neighboring jurisdictions does not currently exist. At this time regional agreements or arrangements are not planned or anticipated.

Data

(WIC section 1995(c)(7): Describe how data will be collected on the youth served and outcomes for youth served by the block grant program including a description of outcome measures that will be utilized to measure or determine the results of programs and interventions supported by block grant funds)

The Orange County Probation Department has a data collection system. This data system has the capability to track "recidivism" related measurements such as risk/needs assessments, number of arrests, and sustained petitions. The system can also produce reports of real time data to provide outcome measures for the programs and interventions supported by block grant funding.

Evaluation of Data

Data will be collected to evaluate the impact of the County's plan on the youth's rehabilitation, recidivism, and public safety. Data points may include youth development and wellness data, including, but not limited to, education attainment, employment, behavioral health, housing, family connections, foster care, and other wellness outcomes. Although the current system can capture some of these data points, an evaluation is necessary to determine what added programming and/or personnel resources are needed to capture additional data. Additionally, an independent data evaluator will be sought to allow for an objective review and report on the outcomes and data regarding our programs.

Future Enhancements

During the SB 823 Subcommittee meetings, the following items were also discussed as possible enhancements in the future:

- On site pharmaceutical services and space for such
- Establishing an acute care ward for target population youth
- Developing a youth center in the community that will provide a safe space for the target population after release from the juvenile facilities and/or the SYTF.

Appendix 1 – Dispositions

707B Youth										
DJJ Status	N	MLNUM2	First	Last	COMMITMENT	CTS	LOCAL COMMITMENT (JH, YGC, YLA)	TREATMENT (YDC, ASERT, OTHER)	ADULT REMAND/ ADULT COURT	GPS/EM MONITORING
DJJ	1	#####	FN	LN	-	-	-	-	-	-
DJJ Return	2	#####	FN	LN	-	-	-	-	-	-
DJJ Return	3	#####	FN	LN	-	-	-	-	-	-
DJJ Return	4	#####	FN	LN	-	-	-	-	-	-
DJJ Stayed	5	#####	FN	LN	3359	3359	Y	Y		Y
DJJ Stayed	6	#####	FN	LN	1607	1562		Y		Y
DJJ Stayed	7	#####	FN	LN	1272	776	Y	Y		
DJJ Stayed	8	#####	FN	LN	1113	456	Y	Y		
DJJ Stayed	9	#####	FN	LN	1600	1300	Y	Y		
DJJ Stayed	10	#####	FN	LN	1164	604	Y	Y		Y
DJJ Stayed	11	#####	FN	LN	1460	595	Y	Y		
DJJ Stayed	12	#####	FN	LN	730	212	Y	Y		Y
DJJ Stayed	13	#####	FN	LN	8548	8548	Y	Y	Y	
DJJ Stayed	14	#####	FN	LN	4037	3947	Y	Y		Y
DJJ Stayed	15	#####	FN	LN	6007	6007	Y	Y		Y
DJJ Stayed	16	#####	FN	LN				Y		
DJJ Stayed	17	#####	FN	LN	1242	1002	Y	Y		
DJJ Stayed	18	#####	FN	LN	1676	1643	Y	Y		
DJJ Stayed	19	#####	FN	LN	885	541	Y	Y		
DJJ Stayed	20	#####	FN	LN	730	132	Y	Y		Y
DJJ Stayed	21	#####	FN	LN	730	132	Y	Y		
DJJ Stayed	22	#####	FN	LN	1498	768	Y	Y		
DJJ Stayed	23	#####	FN	LN	1315	1080	Y	Y		Y
No DJJ	24	#####	FN	LN				Y		
No DJJ	25	#####	FN	LN	1683	1674	Y	Y		Y
No DJJ	26	#####	FN	LN	180	15	Y	Y		
No DJJ	27	#####	FN	LN	563	563	Y	Y		
No DJJ	28	#####	FN	LN	489	481	Y	Y		
No DJJ	29	#####	FN	LN	1095	600	Y	Y		
No DJJ	30	#####	FN	LN	486	478	Y	Y		
No DJJ	31	#####	FN	LN			Y		Y	
No DJJ	32	#####	FN	LN	60	21	Y	Y		Y
No DJJ	33	#####	FN	LN	1215	1185	Y	Y		
No DJJ	34	#####	FN	LN	1059	1056	Y	Y		
No DJJ	35	#####	FN	LN	912	649	Y	Y		Y
No DJJ	36	#####	FN	LN			Y		Y	
No DJJ	37	#####	FN	LN	1460	1143	Y	Y		
No DJJ	38	#####	FN	LN	1460	156	Y	Y		
No DJJ	39	#####	FN	LN	365	54	Y	Y		
No DJJ	40	#####	FN	LN	180	72	Y	Y		

707B Youth										
DJJ Status	N	MLNUM2	First	Last	COMMITMENT	CTS	LOCAL COMMITMENT (JH, YGC, YLA)	TREATMENT (YDC, ASERT, OTHER)	ADULT REMAND/ ADULT COURT	GPS/EM MONITORING
No DJJ	41	#####	FN	LN	1092	427	Y	Y		
No DJJ	42	#####	FN	LN	1215	511	Y	Y		
No DJJ	43	#####	FN	LN	460	460	Y	Y		Y
No DJJ	44	#####	FN	LN	30	0	Y	Y		Y
No DJJ	45	#####	FN	LN	1460	890	Y	Y		Y
No DJJ	46	#####	FN	LN	1122	942	Y	Y		
No DJJ	47	#####	FN	LN	730	439	Y	Y		
No DJJ	48	#####	FN	LN	120	78	Y	Y		
No DJJ	49	#####	FN	LN	1155	380	Y	Y		
No DJJ	50	#####	FN	LN	1095	342	Y	Y		
No DJJ	51	#####	FN	LN	1030	665	Y	Y	Y	