

# SUMMARY ACTION MINUTES

## REGULAR MEETING

### ORANGE COUNTY JUVENILE JUSTICE COORDINATING COUNCIL SB 823 SUBCOMMITTEE



*Thursday, October 21, 2021, 2:00 P.M.*

**STEVE SENTMAN, Chair**  
Probation

**HETHER BENJAMIN**  
Community Member

**KIMBERLY DOYLE**  
District Attorney

**LYNN GARRETT**  
Education Representative

**LAURA JOSE**  
Public Defender

**STEVEN KIM**  
Community Member

**JOANNE MOTOIKE**  
Juvenile Court

**NAZLY RESTREPO**  
Community Member

**RAYMOND SANCHEZ**  
Community Member

**KEN SANTINI**  
Social Services Agency

**DAWN SMITH**  
Health Care Agency

ATTENDANCE: Members Benjamin, Garrett, Jose, Kim, Motoike, Restrepo, Sanchez, Santini, Sentman, Smith and Garrel (Alternate for Doyle) (attended via Zoom)

EXCUSED: Member Doyle

CLERK OF THE PARTNERSHIP: Jamie Ross & Sonia Acuna, Deputy Clerks (attended via Zoom)

#### **ADMINISTRATIVE MATTERS:** (Items 1 - 6)

1. Welcome and Introductions

**MEETING CALLED TO ORDER AT 2:02 P.M., BY CHAIR SENTMAN; CHAIR CALLED ROLL AND CONFIRMED A QUORUM**

## SUMMARY ACTION MINUTES

2. Brown Act Virtual Meeting Findings pursuant to Government Code § 54953(e)(3)  
Recommended Actions:
- Review and reconsider the circumstances of the state of emergency; and
  - Find that:
    - The SB 823 Subcommittee has reconsidered the state of emergency; and
    - [Choose one finding]: The state of emergency continues to directly impact the ability of the members to meet safely in person [or] State or local officials continue to impose or recommend measures to promote social distancing
- 10 123456789 11 12  
x **APPROVED FINDING THAT THE STATE OF EMERGENCY CONTINUES TO DIRECTLY IMPACT THE ABILITY OF THE MEMBERS TO MEET SAFELY IN PERSON**
3. Discussion of services and programs provided by member entities  
**NO DISCUSSION**
4. Discussion of Subcommittee member group reports  
**NO DISCUSSION**
5. Discussion and approval of updated draft of Orange County Juvenile Justice Coordinating Council (OCJJCC) SB 823 Subcommittee draft plan (*Continued from 9/16/21, Item 4, and 10/7/21 Item 4*)  
631245789 10 11 12  
x **PAGE 4 - CORRECT SPELLING OF MEMBER BENJAMIN'S FIRST NAME; CORRECT MEMBER SMITH'S POSITION TITLE TO DIVISION MANAGER; PAGE 6 – MOVE 2 PARAGRAPHS UNDER TABLE TO PAGE 5 AFTER "...SUBDIVISION © (1)."**  
**PAGE 7 – ADD FOOTNOTE AFTER TABLE STATING DATE STATISTICS ARE FROM PAGE 8 – 1<sup>ST</sup> PARAGRAPH, ADD "FACILITY" AFTER "...SECURE TRACK YOUTH" PAGE 14 – NEW PARAGRAPH AFTER "...RELEVANT CHARACTERISTICS.)"**
6. Review and discussion of Probation's recommended budget allocation methodology for SB 823 Subcommittee plan  
**MEMBER MOTOIKE ASKED TO SEE A COST BREAKDOWN; CHAIR SENTMAN WILL ASK STAFF FROM CEO BUDGET TO ATTEND THE OCJJCC MEETING TO GO OVER THE DOLLAR AMOUNTS**

### **PUBLIC & SUBCOMMITTEE COMMENTS:**

**PUBLIC COMMENTS:** None

**SUBCOMMITTEE COMMENTS:**

Member Restrepo – Oral Re.: Thanked the Clerk of the Board Staff for uploading the audio recordings to the Subcommittee website so it is visible to the public.

Chair Sentman – Oral Re.: Thanked everyone for attending today's meeting and for their patience, expressed overall desire from the Department to provide the youth appropriate level of service and to ensure the best candidate to be successful and for committee staff to continue to focus on enhancing services. Next meeting will be on Thursday, 11/4/21, 2:00 p.m.

**ADJOURNED:** 3:59 P.M.

# SUMMARY ACTION MINUTES

\*\*\* KEY \*\*\*

## *Left Margin Notes*

1 Hether Benjamin	A = Abstained
2 Kimberly Doyle	
3 Lynn Garrett	X = Excused
4 Laura Jose	N = No
5 Steven Kim	S.O. = Subcommittee Order
6 Joanne Motoike	
7 Nazly Restrepo	
8 Richard Sanchez	
9 Ken Santini	
10 Steve Sentman	
11 Dawn Smith	
12 Heidi Garrel (Alternate)	

*(1st number = Moved by; 2nd number = Seconded by)*

/s/

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STEVE SENTMAN  
*Chair*

/s/

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Sonia Acuna, Deputy  
*Clerk of the Partnership*

County of Orange  
Juvenile Justice Realignment Plan

2021-22



## **Table of Contents**

Introduction .....	1
Allocations.....	2
Eligibility for Funds.....	2
Target Population .....	4
Additional Target Population Information .....	6
Programs and Services .....	7
Juvenile Justice Realignment Block Grant Funds .....	9
Facility Plan .....	13
Retaining the Target Population in the Juvenile Justice System .....	15
Regional Effort .....	15
Data .....	16
Future Enhancements.....	16

## Introduction

Senate Bill 823, also known as the “Juvenile Justice Realignment: Office of Youth and Community Restoration”, was chaptered on September 30, 2020. Amongst several statutory changes, Chapter 1.7 (commencing with Welfare and Institutions Code (“WIC”) section 1990) was added to Division 2.5 of the WIC to establish a block grant program for the purpose of providing county-based custody, care, and supervision of youth who were eligible for commitment to the Division of Juvenile Justice prior to its closure. Additionally, WIC section 1995 set forth the guidelines for counties interested in becoming eligible for block grant funding.

As a result of Senate Bill 823 (“SB 823”), the Orange County Juvenile Justice Coordinating Council (“OCJJCC”), during its regularly scheduled meeting on February 25, 2021, approved changes to its bylaws to include the creation of the OCJJCC’s SB 823 Subcommittee. Nominations for the new subcommittee were then entertained by the OCJJCC Chair. During the same meeting, the OCJJCC unanimously approved individuals representing the agencies and entities identified in WIC section 1995, subdivision (b) to be part of its new SB 823 Subcommittee.

The newly formed SB 823 Subcommittee held its first public meeting on April 29, 2021. During a subsequent special meeting on May 17, 2021, the group voted to meet on the 1st and 3rd Thursday of every month beginning June 3, 2021. This meeting schedule allowed subcommittee members enough time to perform the needed analyses, engage the public, and develop its local plan. The group presented its draft SB 823 plan during the regularly scheduled meeting of the OCJJCC on Thursday, October 28, 2021. The following plan is responsive to the aspects set forth in WIC section 1995, subdivisions (c)(1) through (c)(7), and is the culmination of the collective discussions and partnership between the juvenile court, community, and system stakeholders. This plan will address the needs of youth within the target population improving the outcomes for success and reducing rates of recidivism.

## Allocations

Pursuant to WIC section 1991, subdivision (a), and commencing with the 2021-22 fiscal year, and annually thereafter, counties will receive an allocation for use by the county to provide the “appropriate rehabilitative housing and supervision services for the population specified” in WIC section 1990, subdivision (b). The plan required in WIC section 1995 shall be considered by the Board of Supervisors in making allocations and any entity receiving direct allocation of funding from the Board of Supervisors for any secure residential placement for court ordered detention will be subject to existing regulations. “A local public agency that has primary responsibility for prosecuting or making arrests or detentions shall not provide rehabilitative and supervision services for the population specified in subdivision (b) of Section 1990 or receive funding pursuant to this section.” (WIC Section 1991, subd. (a).)

## Eligibility for Funds

For eligibility of allocated funds under WIC section 1991, counties must create a subcommittee of the multiagency juvenile justice coordinating council. In Orange County, that council is the OCJJCC which has been in existence since 1996. The subcommittee of the coordinating council must then “develop a plan which describes the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for the population described in subdivision (a) of [WIC] [s]ection 1990.” (WIC section 1995, subd. (a).)

Pursuant to WIC section 1995, subdivision (b), the OCJJCC’s subcommittee must be comprised of the following: The chief probation officer, as chair, a representative from the district attorney’s office, public defender’s office, the department of social services, the department of mental health, the county office of education or a school district, and a representative from the court. Also necessary to membership are no fewer than three community members who have experience providing community-based youth services, youth justice advocates who have expertise and knowledge of the juvenile justice system or have been directly involved in the system.

The OCJCC's 823 Subcommittee is composed of the following individuals:

Agency	Name & Title	Email	Phone Number
Orange County Probation Department	Steven J. Sentman Chief Probation Officer	<a href="mailto:steven.sentman@prob.ocgov.com">steven.sentman@prob.ocgov.com</a>	(714) 645-7001
Orange County District Attorney	Kimberly Doyle Assistant District Attorney	<a href="mailto:kimberly.doyle@da.ocgov.com">kimberly.doyle@da.ocgov.com</a>	(714) 935-7624
Orange County Public Defender	Laura Jose Senior Assistant Public Defender	<a href="mailto:laura.jose@pubdef.ocgov.com">laura.jose@pubdef.ocgov.com</a>	(714) 931-9323
Orange County Social Services Agency	Ken Santini Deputy Director	<a href="mailto:ken.santini@ssa.ocgov.com">ken.santini@ssa.ocgov.com</a>	(714) 245-6109
Orange County Health Care Agency	Dawn Smith Administrative Manager II	<a href="mailto:dawnsmith@ochca.com">dawnsmith@ochca.com</a>	(714) 834-5015
Orange County Department of Education	Lynn Garrett, Ed.D Director, ACCESS	<a href="mailto:lgarrett@ocde.us">lgarrett@ocde.us</a>	(714) 647-2596
Orange County Juvenile Court	Hon. Joanne Motoike Juvenile Presiding Judge	<a href="mailto:jmotoike@occourts.org">jmotoike@occourts.org</a>	(657) 622-5502
Community Member	Heather Benjamin	<a href="mailto:hbenjamin@waymakersoc.org">hbenjamin@waymakersoc.org</a>	(949) 250-0488 ext. 254
Community Member	Nazly Restrepo, MSW Associate Director	<a href="mailto:nrestrepo@pyocbf.org">nrestrepo@pyocbf.org</a>	(714) 794-2035
Community Member	Steven Kim Project Kinship	<a href="mailto:steven@projectkinship.org">steven@projectkinship.org</a>	(714) 909-5225
Community Member	Raymond Sanchez Project Kinship	<a href="mailto:raymond@projectkinship.org">raymond@projectkinship.org</a>	(714) 941-8009



## Target Population

*(WIC section 1995(c)(1): Provide a description of the county's realignment target population including numbers of youth served, disaggregated by factors including their ages, offense and offense histories, gender, race or ethnicity, and other characteristics, and by the programs, placements, or facilities to which they are referred.)*

In recent years, Orange County has successfully retained youth traditionally committed to the Department of Juvenile Justice ("DJJ") within the County Juvenile Justice System. Consequently, as of June 2021, the County had 6 youth committed to DJJ. In respect to the DJJ committed youth as of June 2021, commitments were based on adjudications for the following offenses:

- 1 (17%) - Penal Code section 245(b) with 12022.53(b)/(e)(1)
- 2 (33%) - Penal Code section 664(a)-187(a)
- 2 (33%) - Penal Code section 187(A)
- 1 (17%) - Penal Code sections 209 and 236/237

100% of the youth committed to DJJ in Calendar Year 2020 identified as male, 80% were Hispanic, and 20% identified themselves as Asian/Pacific Islander. Their ages ranged from 18 to 26 years. There are currently only 4 youth committed to DJJ.

The County's juvenile justice system has managed some of the most challenging youth within the target population from our current resources. The County serves youth now identified as the target population within our local juvenile facilities and through the Youth Development Court ("YDC") described below. In order to continue to meet the legislative goals of SB 823 and retain the target population within the juvenile justice system, Orange County will continue to improve and develop programs and services focused on rehabilitation and reentry.

The Probation Department compiled a list of active youthful/young adults who committed WIC section 707, subdivision (b) related offenses for the purposes of establishing a profile of Orange County's target population. This group of youthful/young adults included those individuals ordered to serve commitments with DJJ and those individuals who remained adjudicated wards under the jurisdiction of the Orange County Juvenile Court as of June 2021. In total, 51 individuals were identified as fitting the profile of Orange County's target population per WIC section 1995, subdivision (c)(1).

Presently, there are 90 youth 14 years of age or older who have 707, subdivision (b) adjudications at any time in their past and are currently in custody at our local juvenile facilities:

**Commented [JM1]:** Is this number correct and are any returning to OC?

**Commented [JM2]:** Need to make sure this data is correct.

**Commented [JM3]:** Is this a correct number? I think the number may be higher as this is the YDC population but does not take into account others outside of YDC.

IN CUSTODY AS OF 10/13/2021				
YOUTH 14 YEARS OF AGE OR OLDER with 707b OFFENSE				
MOST SERIOUS OFFENSE	ADJUDICATED	NOT YET ADJUDICATED	NOT AVAILABLE	Total
PC187	0	1	1	2
PC187(a)	1	1	2	4
PC207(a)	1	0	0	1
PC211	24	7	2	33
*PC215(a) with 186.22	1	0	0	1
PC245(a)(2)	2	0	0	2
PC245(a)(4)	2	1	0	3
PC245(b)	0	1	0	1
PC246	1	2	0	3
PC261(a)(2)	1	0	0	1
PC664(a)/187(a)	5	1	0	6
PC664/187	8	10	1	19
PC664/187(a)	4	7	3	14
TOTAL	50	31	9	90

\*667.5(A) with 186.22(b)

In addition to demographic data, the subcommittee considered the criminogenic makeup of this target population. It was determined that 41% of the group had drug/chemical abuse as a risk (to recidivate) factor. In addition, 77% of the group either identified as active gang members or gang member affiliate. Also, of significance, 67% of the group had a lack of parental control/influence as a risk factor. Consequently, 88% of the group were identified with a HIGH risk to recidivate.

Within this cohort, several traits emerged that assisted the SB 823 subcommittee with developing its local plan. To begin, 94% of those profiled identified themselves as male. In addition, 80% of

the entire group indicated they were Hispanic. Finally, 85% of the individuals were between the ages of 18 and 22 while another 10% were 23 years of age or older.

### **Additional Target Population Information**

*(Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.)*

In a sample of 6 youth committed to DJJ on 6/18/21 (current number is 4), the Probation Department found the following additional target population information:

- # of clients previously involved in the child welfare system – 2
- # of clients where both parents are involved in the criminal justice system - 0
- # of clients with only one parent involved in the criminal justice system – 3
- # of clients who received their high school diploma – 6
- # of clients completing on-line college courses – 0
- # of clients attending CAL-PIA vocational training – 1
- # of clients employed with Educational Labor Crew at DJJ - 1

Coupling demographic data together with criminogenic factors, the SB 823 subcommittee determined Orange County's local plan would need to focus service delivery on the needs of older male youth. Given the fact that (due to the severity of offenses committed) the majority of target population youth served custodial commitments between 2 to 2.5 years, in reach and re-entry types of services (provided through community partnerships) would need to be at the core of Orange County's planning efforts.

## Programs and Services

*(WIC section 1995(c)(2): Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population.)*

The County of Orange is committed to providing a trauma-informed approach to each youth within the target population that begins the moment a youth enters the juvenile facility. Integral to this approach is the early identification of a peer mentor/navigator who will support the youth throughout the youth's commitment and follow the youth after release to assist in the re-entry process. Youth committed to the Secure Track Youth program will be provided with enhanced frequency of services compared to youth in the larger target population.

Part of this approach also includes a case conference meeting that will be held within 10 days from the youth's entry into a juvenile facility. The youth, parent/guardian, peer mentor/navigator, community-based organizations and designated individuals from the following agencies will participate in the case conference: Probation, Health Care Agency, and the Department of Education. The case conference will provide an opportunity for the youth's input in the development of a robust case plan that will assist all service providers in addressing the youth's needs and goals. This case plan will identify a youth's immediate health and basic needs, educational goals, barriers to success (such as tickets and fines, school access or securing vital documents), existing familial supports as well as the youth's support systems. Case plan goals may include, but not be limited to, attaining high school education or the equivalent, participating in programming to improve job readiness (i.e., college or trade school courses), and independent living skills. Strategies employed to assist youth with attaining in-custody goals will be culturally appropriate and sensitive to the needs of the youth while also being (whenever possible) evidence based/informed strategy. The case plan will continue to be assessed relying on input from the youth and reviewed every 30 days through additional case conferences.

If a youth is committed to the Secure Youth Treatment Facility ("SYTF"), their existing case plan will consider an assessment of the youth's needs and risk to recidivate as well as any mood/anxiety symptoms, risk of suicide/self-harm, history of alcohol/drug use, history of trauma, current traumatic stress symptoms, risk of violence/sexual victimization and risk of commercial sexual exploitation. Based on this assessment, additional case plan goals, including barriers to prior rehabilitative efforts, short- and long-term goals will be identified and directed at promoting successful re-entry for the youth into their community. Case plan reviews for SYTF youth will be reviewed every 30 days through regularly scheduled case conferences. The youth's educational milestones/goals will be reviewed as well as all other re-entry goals (e.g., participation in court-ordered treatment, job readiness classes/training). Additionally, SYTF youth will have access to behavioral health (including substance use) professionals to address any challenges that may hinder successful re-integration back into the community.

The juvenile court will be provided meaningful regular progress review reports regarding the youth's case plan development and the youth's progress toward completion of goals along with the youth's readiness for re-entry. At least 6 months prior to release, a re-entry conference will be scheduled with the youth and case conference members. At this case conference, the youth, the youth's family and/or identified support, peer mentor/navigator, assigned deputy probation officer, service providers and community partners will review the youth's case plan progress. Additionally, transition planning (e.g., a review of parent/guardian readiness to receive the youth back home or housing options for our older youth) will be discussed. The youth's peer mentor/navigator will also be crucial to allow the youth to engage in off-site activities designed to improve the youth's successful transition. Upon release, the youth and assigned deputy probation officer will work towards completing final case plan goals until juvenile court jurisdiction terminates, or the youth completes supervision satisfactorily whichever comes first. Any transitional, re-entry support services will also be culturally responsive and whenever possible utilize evidence-based, promising, and trauma-informed practices.

Presently, programs and services will be provided on site at each of the County's juvenile facilities. However, the County is currently working on strategic plans to renovate, build and potentially redesign the existing juvenile detention facilities including a relocation of at least one juvenile camp. (This plan is detailed below in the "Facility Plan" section.) As part of this plan, specialized housing for the SYTF population as well as considerations based on a youth's gender, identity, age, behavioral health needs, offense, and severity of the offense are occurring. Through this plan, the County, with input from the juvenile justice stakeholders and community partners, looks forward to creating more therapeutic, trauma informed, developmentally appropriate, and homelike settings which would be appropriate and livable for longer term commitments when necessary. Included in these plans are step-down units or facilities that will meet the needs of the SYTF population and be conducive to the services and programs being delivered.

As for service providers and supervision for the target population, the Probation Department employs a diverse and experienced staff of direct supervision officers who will work with this population. The ratio of at least 1 deputy juvenile correctional officer to every 8 youth during waking hours is anticipated. Additional staff may be assigned to areas housing committed Secure Track youth. Probation staff receive state approved training curriculum which includes diverse topics such as professionalism and ethics, crisis communication and de-escalation, group dynamics, responding to medical emergencies, fire and life safety, cultural diversity and ethnic disparity, gender identity, case planning, addressing and reporting child abuse, preventing sexual assault, trauma, symptomology of substance use, suicide prevention, and core correctional practices to support safety.

Commented [JM4]: I believe this is the ratio probation utilizes.

The County will also look to create and build upon existing relationships with service providers through local agencies as well as community-based organizations to provide appropriate programs and services to the target population.

## Juvenile Justice Realignment Block Grant Funds

*(WIC Section 1995(c)(3)(A) through (c)(3)(F): Provide a description of how grant funds will be applied to address each of the following areas of need or development for realigned youth: Mental Health, sex offender treatment, or related behavioral or trauma-based needs; support programs or services that promote the health adolescent development; family engagement programs; reentry, including planning and linkages to support employment, housing, and continuing education; evidence-based, promising, trauma-informed, and culturally response; and any services or programs that will be provided by nongovernmental or community-based providers.)*

Grant funding will be utilized to develop robust, individualized treatment plans for the target population youth focused on the youth's mental health, educational and emotional needs, community-based mentorship, and family engagement/support. Services will be aligned with practices that are evidence or promising based and delivered in a trauma-informed and culturally responsive manner with an annual review of services and programs through an outside provider to measure the effectiveness of such programming.

### *A. Behavioral Health, Sex Offender Treatment, or Related Behavioral or Trauma-based Needs*

Allocated funds will be used to expand the number of behavioral health clinicians serving the target population youth and to procure additional evidence-informed services for this population including treatment for violent sex offenders. As set forth above, robust, individualized case planning will occur for each target population youth at the outset with included information from risk/needs assessments and any behavioral health issues identified through existing screening tools.

Planned additional services in the areas of behavioral health, sex offender treatment and or trauma may include:

- Substance use education and counseling
- Evidence-based cognitive behavior therapy approaches and/or groups
- On site 24-hour behavioral health services that are available 7 days a week
- Medication Assisted Treatment ("MAT")
- Psychiatric services
- Sex offender treatment, including treatment for violent sex offenders
- Trauma-focused clinical interventions
- Gang intervention services and support
- Socially and culturally restorative practices
- Mindfulness based programs
- Eye Movement Desensitization Reprocessing ("EMDR")

Staff members and involved systems professionals will receive training in national best practices to support re-entry needs.

*B. Support programs or Services that promote healthy adolescent development*

Grant funds will be utilized to procure services for the target population which are evidence-informed, rehabilitative, developmentally appropriate, and support the positive youth development model. Treatment providers will be required to support pro-social development by including the youth's voice in programming decisions, offering programs that support healthy relationships, financial literacy, job readiness, pro-social and adolescent development, hygiene and self-care, mindfulness, artistic expression and enrichment, and opportunities for leadership development.

Appropriate medical screenings, behavioral health, and dental screenings, and providing preventative care including dental cleanings every six months will continue to be utilized to promote a youth's healthy development.

*C. Family Engagement in Programs*

Recognizing that family can provide extensive knowledge about a youth and their background, the identification of a youth's family and/or familial supports will be done within 10 days from the youth's entry into a juvenile facility. Once identified, any familial support will be essential members of the case conference with a meeting held within 10 days from the youth's intake at the facility. With the engagement of the youth, family, service providers and peer mentor/navigator, a robust individualized case plan will identify a youth's immediate health and basic needs, educational goals, and support systems.

The engagement of family through regular onsite visitation at the juvenile facilities is a significant source of support for youth and enabling a youth to connect to family whilst in custody oftentimes promotes the youth's well-being. In recognition of this, the Probation Department has expanded the definition of "family" to allow visitation between an in-custody youth and individuals such as aunts, uncles, cousins, adult siblings, non-biological relatives, and more. In addition, the newly constructed multi-purpose center on the juvenile justice campus will serve as a more welcoming space for visitation.

Additionally, since some of the County's target population youth are parents themselves, the existing "Teen Parenting" program currently operating within the juvenile facility will be enhanced. This program allows youth to find commonality, strength, and encouragement to assist in meeting the demands of parenthood while in and out of custody. Psychoeducation on parenting and resources in the community will also be provided,

*D. Reentry, Including Planning and Linkages to Support Employment, Housing, and Continuing Education*

Re-entry planning for the target population youth will begin upon intake at the juvenile facility. The County will build upon the existing re-entry model presently utilized by the County's Youth Development Court ("YDC") which was a post-Prop 57 court developed to assist youth in making a successful transition from lengthy local juvenile commitments as well as those youth who had been committed to the Division of Juvenile Justice to their communities. Through this model, re-entry case planning involving the youth that identifies the youth's support network, engages the youth's family/caregiver, services providers, and community providers begins at the time of intake. This process encourages the youth to start planning for their success both in and out of custody and immediately identifies their supportive partners. Thereafter, through regular case conferences involving the youth and identified case conference members, this re-entry plan will be a fluid, working document that follows the youth throughout their commitment. Re-entry plans include housing, basic needs, employment, education, counseling, and any other factors, inclusive of culturally appropriate services, involved in promoting the youth's well-being within the youth's community. A validated risk/needs assessment is also used as a valuable tool in guiding the plan.

At least 6 months prior to release, the re-entry plan will focus on a community-centered re-entry phase during which the youth will obtain supportive and transitional services from the clinical and educational teams as well as community-based providers whilst in custody. During this phase, educational, vocational, and career opportunities for the youth outside of the facilities will be pursued to allow a measured transition back to the youth's community.

In collaboration with Probation, the Orange County Department of Education provides educational opportunities to youth within the County's juvenile facilities. Target population youth engage in educational programming based upon their age and high school graduation status. Youth generally focus on completing credits necessary to earn a California High School Diploma, while former youth not only obtain their diploma, but continue on with advanced studies via transferrable community college courses, career technical education sequences that lead to pre-apprentice certifications, or, depending on length of stay, may engage in upper division university coursework leading to a bachelor's degree.

Community-based organizations who partner with Probation will assist youth in finding housing and employment opportunities for the target population. Community partners will be subject to an objective process like a Request for Proposal. Orange County intends



to set aside funding to support rental assistance, clothing for job opportunities, and other related issues needed to maintain or secure housing, services, or employment.

**Commented [JM5]:** This is a suggestion for discussion with sub-committee.

After establishing a re-entry plan, assigned probation officers will work collaboratively with the youth, the youth's family/caregivers/support network, the juvenile facility staff, community re-entry partners, and other stakeholders (i.e., department of education and health care agency) from the time the youth is committed through their termination of wardship.

*E. Evidence-based, Promising, Trauma-informed, and Culturally Responsive Services and Programs*

The Probation Department is dedicated to providing evidence-informed, rehabilitative, and developmentally appropriate programming to the target population youth. The services and programs will be centered on a positive youth development model and support a youth's pro-social development by including their voices in programming decisions and working collaboratively to meet their needs.

Services and programs will be provided through existing and new contracts with providers such as the Orange County Health Care Agency. Such services will include: Consistent evidence-based cognitive behavior therapy approaches and/or groups, substance use education and treatment, sex offender treatment, aggression replacement therapy, trauma-focused clinical interventions, gang intervention services and support, positive pro-social programming, creative arts programming, and mindfulness-based programs.

All probation staff are trained in lesbian, gay, bisexual, transgender, questioning, intersex (LGBTQI) communities and culture to ensure fairness and respect for LGBTQI youth in the facilities. Such training allows staff to promote environments of sensitivity and professional boundaries for all youth, inclusive of LGBTQI youth, and promotes competency in working with LGBTQI youth. Probation staff are also familiar/trained in corrections supervision strategies that have been proven effective by the University of Cincinnati Corrections Institute including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions.

**Commented [JM6]:** I am assuming this type of training is provided, if not, maybe this section can elaborate on the training provided to Probation staff in these areas.

**Commented [JM7]:** Might be helpful to indicate who has proven these strategies to be effective.

Probation staff training will exceed the state regulatory minimum in year 2021-2022 with 32 hours each. Other examples of included training are: Addiction and Recovery, Commercially Sexually Exploited Children (CSEC), Conflict Resolution, Effective Communication and De-escalation, Education as a Tool for Successful Re-entry, Cultural Diversity, Implicit Bias, Racial Profiling, Avoiding Manipulation, Helping Youth Grieve,

Impact of Trauma on Development, Managing Stress, Coping with Grief and Loss, Secondary Trauma, Wellness and Self-Care, Youth Trauma and many courses on youth behavioral health intervention and disorders.

Grant funding will be used to provide appropriate training to probation staff and collaborative partners in the areas of trauma, culturally responsive practices and other identified need areas. Additional areas for proposed training include areas such as restorative justice practices and re-entry focused topics.

*F. Nongovernmental or Community-based Providers*

Utilizing existing relationships with non-governmental and community-based providers through the YDC, new services and enhancements to existing programs provided through such entities will be pursued. Services and programs supported by grant funding will include mentorship, restorative circles, team building and leadership development, financial literacy, creative and culinary arts, pro-social programming, job training, furlough opportunities, enrichment activities, gang intervention services and support, and transportation to secondary education/vocational sites and/or employment.

To ensure continuity and collaboration during re-entry, the development of relationships between the primary service provider and organizations such as community agencies, schools, faith-based organizations and public services will be encouraged.

Probation will continue to utilize established protocols and processes to provide linkage and collaboration between community-based providers and non-governmental entities within the County.

## Facility Plan

*(WIC section 1995(c)(4): Provide a detailed facility plan indicating which facilities will be used to house or confine realigned youth at varying levels of offense severity and treatment need, and improvements to accommodate long-term commitments. This should include how the facilities will ensure the safety and protection of youth having different ages, genders, special needs, and other relevant characteristics.)* The County of Orange (through its Probation Department) operates one secure juvenile detention facility, Orange County Juvenile Hall ("JH"), and two juvenile camp facilities, Orange County's Youth Guidance Center ("YGC") and Youth Leadership Academy ("YLA"). The Probation Department employs a staffing pattern at each of the juvenile facilities that exceeds state/federal recommended minimum staff to youth ratios. In addition, Probation leverages its existing partnership with the Orange County Department of Education as well as the Orange County Health Care Agency to ensure the educational, and behavioral health (including substance use) needs of each youth are met. All sworn Probation staff at these facilities

are familiar/trained in corrections supervision strategies that have been proven effective including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions. The environment within Probation's facilities strikes the necessary balance between maintaining safe/secure juvenile facility operations while providing resources necessary to address the rehabilitative needs of all detained youth.

With the above in mind, Secure Track youth will be housed/supported in any unit at JH. The youth's prevailing needs will determine where in JH that youth may be placed. In addition to the above-described staffing/partnership structure, JH currently has specialized housing, programs and considerations based on youth gender identity, age, behavioral health needs, offense type and severity of the offense. Target population youth and committed Secure Track youth, absent another prevailing housing need, will be housed with their like peers considering the most appropriate setting based on age, risk level and other needs. This strategy will allow Probation the flexibility to house older male Secure Track/target population youth together, while other Secure Track/target population youth, including female and younger individuals may be housed in other areas of JH to better accommodate their specific needs and/or address the different stages of maturity, and program appropriateness.

As Secure Track youth progress through the JH facility program, they can be moved/housed within YGC, or YLA to continue their custodial commitment until they are released. Should the court order a Secure Track youth directly to YGC, or YLA, the committed youth will be integrated into the YGC/YLA populations, absent extenuating circumstances.

The County of Orange is currently working on strategic plans to renovate, build and potentially relocate the existing juvenile detention facilities and camps. To this end, the County has contracted with an architectural design firm for research, development, and a design plan. The Probation Department, justice stakeholders and community partners will continue to work together to design and build facilities that create a more therapeutic, trauma informed, developmentally appropriate setting for all youth including those committed to the SYTF. Specialized housing and considerations based on a youth's gender identity, age, behavioral health needs, offense, and severity of the offense are also being considered. The shared vision goal of all new or renovated space for target population youth and those committed to the SYTF is a more homelike setting, appropriate and livable for longer term commitments when necessary. Included in these plans are step-down units or facilities that will meet the needs of the SYTF population.

Youth in the SYTF and in the target population will also be provided appropriate space for physical activities and the development of re-entry skills as they move throughout the phases of their commitments. Space will be designed to enhance existing and future services. Activities will include secondary educational programs, career technical education, vocational skills training, and life skills that will assist the youth in successful re-entry.

## **Retaining the Target Population in the Juvenile Justice System**

*(WIC section 1995(c)(5): Provide a description of how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system in lieu of transfers of realigned youth into the adult criminal justice system.)*

Building off the YDC model, the County has seen a reduction in transfers to the adult criminal justice system through an alternative to the DJJ that is a collaborative endeavor between the Juvenile Court, Probation, juvenile justice stakeholders, and community-based organizations. Planned enhancements to YDC through the services and programs identified in the County's realignment plan will add another layer of rehabilitative services and re-entry support for youth within the target population.

Additionally, by developing a robust, well-informed, individualized case plan that also considers criminogenic needs and includes ongoing case conferences which engage the youth, their family/support network, services providers, peer mentor/navigator and any other community-based providers, the likelihood of any target population youth entering the adult system is reduced. Moreover, with a focus on re-entry at the outset of a youth's case, planning for continuation of care that minimizes a disruption of services and establishes community and peer support, promotes stronger ties to a youth's community and reduces their chance of entry in the adult system.

Regular assessments of the effectiveness of existing and future programs and services must also be done to ensure appropriate successful outcomes for the target population and the retention of these youth within the juvenile justice system. Programming will be evaluated with a focus on providing services that will decrease the likelihood of transfer. Where appropriate, implementation of existing services will be enhanced through continuing education of staff in areas including trauma informed practices, implicit bias, and conflict resolution.

SYTF youth will also be provided step-down opportunities outlined specifically within their individualized plan. Youth will be given specific target goals to effectuate the step-down process. The identification of specific goals will incentivize youth to meet those goals through positive reinforcement.

## **Regional Effort**

*(WIC section 1995(c)(6): Describe any regional agreements or arrangements to be supported by the County's block grant allocation.)*

A regional cooperative agreement between the County of Orange and neighboring jurisdictions does not currently exist. At this time regional agreements or arrangements are not planned or anticipated.

## Data

*(WIC section 1995(c)(7): Describe how data will be collected on the youth served and outcomes for youth served by the block grant program including a description of outcome measures that will be utilized to measure or determine the results of programs and interventions supported by block grant funds)*

The Orange County Probation Department has a data collection system. This data system has the capability to track “recidivism” related measurements such as risk/needs assessments, number of arrests, and sustained petitions. The system can also produce reports of real time data to provide outcome measures for the programs and interventions supported by block grant funding.

### *Evaluation of Data*

Data will be collected to evaluate the impact of the County’s plan on the youth’s rehabilitation, recidivism, and public safety. Data points may include youth development and wellness data, including, but not limited to, education attainment, employment, behavioral health, housing, family connections, foster care, and other wellness outcomes. Although the current system can capture some of these data points, an evaluation is necessary to determine what added programming and/or personnel resources are needed to capture additional data. Additionally, an independent data evaluator will be sought to allow for an objective review and report on the outcomes and data regarding our programs.

## Future Enhancements

*During the SB 823 Subcommittee meetings, the following items were also discussed as possible enhancements in the future:*

- On site pharmaceutical services and space for such
- Establishing an acute care ward for target population youth
- Developing a youth center in the community that will provide a safe space for the target population after release from the juvenile facilities and/or the SYTF.

## FY 20-21 Bed Cost per Day- All Services & Custodial Costs

Unit	Name	FY 2020-21 Actual Exp. [1]	Bed Cost Per Day	Juvenile Hall	Youth Guidance Center (YGC)	Youth Leadership Academy (YLA)
8000	Juvenile Hall	36,768,592				
9400	Youth Guidance Center (YGC)	12,026,325				
9700	Youth Leadership Academy (YLA)	6,291,836				
<b>Total Expenditures</b>			<b>55,086,753</b>	<b>36,768,592</b>	<b>12,026,325</b>	<b>6,291,836</b>
8000	Juvenile Hall		16,214,748	16,214,748		
9400	Youth Guidance Center (YGC)		4,883,886		4,883,886	
9700	Youth Leadership Academy (YLA)		2,668,680			2,668,680
<b>[2] Total Indirect Costs</b>			<b>23,767,314</b>			
<b>FY 20-21 TOTAL COSTS</b>			<b>78,854,067</b>	<b>52,983,340</b>	<b>16,910,211</b>	<b>8,960,516</b>
Average Daily Population FY 20-21			155	98	36	21
<b>Average Yearly Cost Per Youth</b>			<b>510,107</b>	<b>542,955</b>	<b>475,228</b>	<b>418,390</b>
No. of days in a Year			365	365	365	365
<b>[3] Average Daily Bed Cost</b>			<b>1,398</b>	<b>1,488</b>	<b>1,302</b>	<b>1,146</b>
				<b>[4] Average Daily Bed Cost (per Youth by Facility)</b>		
FY 20-21			1,398	1,488	1,302	1,146
FY 19-20			1,135	1,421	915	672
Percentage Change			23.15%	5%	42%	71%

**Notes:**

[1] Capital Improvement projects funded through Fund 104 are not included in the expenditures.

[2] Indirect Costs are based upon expenditures recorded in Probation's Administrative units and distributed to the functions they support

[3] The Average Daily Bed Cost for Fiscal Year 20-21 is the average daily bed cost per *total* youth in all juvenile facilities in Orange County (this is not the average of the four facilities).

[4] The Average Daily Bed Cost for Fiscal Year 20-21 is the average daily bed cost *per youth* in each individual facility in Orange County

<b>[4] Average Daily Bed Cost (per Youth by Facility)</b>	
Institution	FY 20/21
Juvenile Hall	\$ 1,488
Youth Guidance Center (YGC)	\$ 1,302
Youth Leadership Academy (YLA)	\$ 1,146

**Juvenile Justice Block Grant**  
**Youth Housing Costs**  
**(All Services and Custodial Costs)**

Facility	Number of Youth	Daily Bed Rate* (DBR)	Youth @ DBR	Days in Fiscal Year	Cost of Youth Fiscal Year
JH	4	\$ 1,398	\$ 5,590	365	\$ 2,040,429
<b>Total</b>	<b>4</b>		<b>\$ 5,590</b>		<b>\$ 2,040,429</b>

\* Fiscal Year 20-21 average daily bed rate cost per total youth in **all three** facilities