

SUMMARY ACTION MINUTES

REGULAR MEETING

ORANGE COUNTY JUVENILE JUSTICE COORDINATING COUNCIL SB 823 SUBCOMMITTEE



Thursday, October 7, 2021, 2:00 P.M.

STEVE SENTMAN, Chair
Probation

HETHER BENJAMIN
Community Member

KIMBERLY DOYLE
District Attorney

LYNN GARRETT
Education Representative

LAURA JOSE
Public Defender

STEVEN KIM
Community Member

JOANNE MOTOIKE
Juvenile Court

NAZLY RESTREPO
Community Member

RAYMOND SANCHEZ
Community Member

KEN SANTINI
Social Services Agency

DAWN SMITH
Health Care Agency

ATTENDANCE: All Members Present (attended via Zoom)

EXCUSED: None

CLERK OF THE PARTNERSHIP: Jamie Ross & Sonia Acuna, Deputy Clerks (attended via Zoom)

ADMINISTRATIVE MATTERS: (Items 1 - 4)

1. Welcome and Introductions
MEETING CALLED TO ORDER AT 2:02 P.M., BY CHAIR SENTMAN; CHAIR CALLED ROLL AND CONFIRMED A QUORUM
 2. Discussion of services and programs provided by member entities
NO DISCUSSION
 3. Discussion of Subcommittee member group reports
NO DISCUSSION
 4. Discussion and approval of draft of Orange County Juvenile Justice Coordinating Council (OCJJCC) SB 823 Subcommittee draft plan (*Continued from 9/16/21, Item 4*)
- S.O. **USING DRAFT PLAN SUBMITTED BY JUDGE MOTOIKE AS A GUIDE (THIRD ATTACHMENT) – USE COVER PAGE;**

SUMMARY ACTION MINUTES

INCLUDE TABLE OF CONTENTS; AMEND TABLE OF CONTENTS TO REPLACE “AREAS OF NEED OR DEVELOPMENT...” WITH JUVENILE JUSTICE BLOCK GRANT FUNDS”;
PAGE 3 - CORRECT SPELLING OF MEMBER BENJAMIN’S FIRST NAME; REMOVE MEGHAN MEDLIN, CORRECT PHONE NUMBER FOR STEVEN KIM AND ADD PHONE NUMBER FOR RAYMOND SANCHEZ;
PAGES 4, 5 & – PROBATION RESEARCH STAFF TO FILL IN NUMBERS IF INFORMATION IS AVAILABLE;
PAGE 7 – ADD A SENTENCE AT END OF FIRST PARAGRAPH “COMMITTEE SECURE TRACK YOUTH WILL BE PROVIDED ENHANCED FREQUENCY OF SERVICES” AND INCLUDE “COMMUNITY BASED ORGANIZATIONS” IN SECOND PARAGRAPH, SECOND SENTENCE;
PAGE 8 – SECOND FULL PARAGRAPH, SECOND SENTENCE, CORRECT TO READ “THE RATIO OF AT LEAST 1 DEPUTY...” AND REMOVE LAST SENTENCE OF PARAGRAPH;
PAGE 9 – REMOVE BULLET POINTS AND ADD TO “PROGRAMS AND SERVICES” SECTION;
PAGE 12 – SECOND PARAGRAPH UNDER “E” CORRECT SENTENCE TO READ “SUCH SERVICES MAY INCLUDE: EVIDENCE-BASED COGNITIVE...”;
PAGE 13 – ADD “SECONDARY TRAUMA” TO FIRST SENTENCE AT TOP OF PAGE;
PAGE 15 – REMOVE LANGUAGE UNDER “REGIONAL EFFORT” AND USE LANGUAGE USED IN PROBATION DRAFT (FIRST ATTACHMENT); CORRECT SECOND SENTENCE UNDER “DATA – EVALUATION OF DATA” TO READ “DATA POINTS MAY INCLUDE...EMPLOYMENT, BEHAVIORAL HEALTH, SUBSTANCE USE, HOUSING, FAMILY...”

PUBLIC & SUBCOMMITTEE COMMENTS:

PUBLIC COMMENTS:

Swey – Oral Re.: Requested recording of meeting. (Member Restrepo suggested adding meeting recordings to Subcommittee website; Chair Sentman directed Clerk to added meeting recording to Subcommittee website).

SUBCOMMITTEE COMMENTS:

Chair Sentman – Oral Re.: Thanked everyone for attending today’s meeting. Next meeting will be on Thursday, 10/21/21, 2:00 p.m.

Member Doyle – Oral Re.: Heidi Garrel will attend 10/21, meeting in her place.

ADJOURNED: 3:27 P.M.

SUMMARY ACTION MINUTES

*** KEY ***

Left Margin Notes

1 Hether Benjamin	A = Abstained
2 Kimberly Doyle	
3 Lynn Garrett	X = Excused
4 Laura Jose	N = No
5 Steven Kim	S.O. = Subcommittee Order
6 Joanne Motoike	
7 Nazly Restrepo	
8 Richard Sanchez	
9 Ken Santini	
10 Steve Sentman	
11 Dawn Smith	

(1st number = Moved by; 2nd number = Seconded by)

/s/

STEVE SENTMAN
Chair

/s/

Jamie Ross, Deputy
Clerk of the Partnership



COUNTY OF ORANGE
JUVENILE JUSTICE REALIGNMENT BLOCK GRANT
SENATE BILL (SB) 823
ANNUAL PLAN

DRAFT

Introduction:

Senate Bill (SB) 823, also known as Juvenile Justice Realignment: Office of Youth and Community Restoration, was chaptered on September 30, 2020. Amongst a number of statutory changes, Chapter 1.7 (commencing with Section 1990) was added to Division 2.5 of the Welfare & Institutions Code to establish a block grant program for the purpose of providing county-based custody, care, and supervision of youth who were eligible for commitment to the Division of Juvenile Justice prior to its closure. Additionally, Section 1995 set forth the guidelines for counties interested in becoming eligible for block grant funding.

As a result of SB 823, the Orange County Juvenile Justice Coordinating Council (OCJJCC), during its regularly scheduled meeting on February 25, 2021, approved changes to its bylaws to include the creation of the OCJJCC's SB 823 Subcommittee. Nominations for the new subcommittee were entertained by the OCJJCC Chair. Ultimately, the OCJJCC unanimously approved the following individuals to be part of its new SB 823 Subcommittee:

Steven J. Sentman (Chair) – Orange County Probation Department
Kimberly Doyle – Orange County District Attorney
Laura Jose – Offices of the Orange County Public Defender
Ken Santini – Orange County Social Services Agency
Dawn Smith – Orange County Health Care Agency
Lynn Garrett – Orange County Department of Education
Presiding Judge Joanne Motoike – Orange County Juvenile Court
Community Members – Raymond Sanchez, Meghan Medlin, Steve Kim, and Nazly Restrepo

The new SB 823 subcommittee held its first public meeting on April 29, 2021. During a subsequent special meeting on May 17, 2021, the group voted to meet on the 1st and 3rd Thursday of every month beginning June 3, 2021. This meeting schedule allowed subcommittee members enough time to perform the needed analyses, engage the public, and develop its local plan. The group presented its draft SB 823 plan during the regularly scheduled meeting of the OCJJCC on Thursday, October 28, 2021. The following plan is the culmination of the collective discussions and partnership between the juvenile court, community, and system stakeholders.

SB 823 Subcommittee Composition (WIC 1995(b))

Agency	Name and Title	Email	Phone Number
Orange County Probation Department	Steven J. Sentman Chief Probation Officer	steven.sentman@prob.ocgov.com	(714) 645-7001
Orange County District Attorney	Kimberly Doyle Assistant District Attorney	Kimberly.Doyle@da.ocgov.com	(714) 935-7624
Offices of the Orange County Public Defender	Laura Jose Senior Assistant Public Defender	laura.jose@pubdef.ocgov.com	(714) 931-9323
Orange County Social Services Agency	Ken Santini Deputy Director	ken.santini@ssa.ocgov.com	(714) 245-6109
Orange County Health Care Agency	Dawn Smith Administrative Manager III	dawnsmith@ochca.com	(714) 834-5015
Orange County Department of Education	Lynn Garrett, Ed.D Director, ACCESS	lgarrett@ocde.us	(714) 647-2596
Orange County Juvenile Court	Hon. Joanne Motoike Presiding Judge	jmotoike@occourts.org	(657) 622-5502
Community Member	Hether Benjamin	hbenjamin@waymakersoc.org	(949) 250-0488 ext. 254
Community Member	Meghan Medlin, M.A.S CEO/Consultant	meghan@medlinsolutions.com	(619) 335-8737
Community Member	Nazly Restrepo, MSW Associate Director	nrestrepo@pyocbf.org	(714) 794-2035
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Community Member	Raymond Sanchez Project Kinship	raymond@projectkinship.org	(714) 941-8009

Target Population (WIC 1995(C)(1))

Briefly describe the County’s realignment target population supported by the block grant:

- The County of Orange has not historically relied upon state system support to provide housing, in-custody programming, or supervision of its youthful offenders. As a result, the Probation Department compiled a list of active youthful/young adult offenders that committed a Welfare and Institutions Code (WIC) 707(b) related offenses (i.e., Murder, Arson, Robbery, Rape, Sodomy by force, a lewd or lascivious act as provided in subdivision (b) of Section 288 of the Penal Code, Oral Copulation by force, an offense specified in subdivision (a) of Section 289 of the Penal Code, Kidnapping for ransom, Kidnapping for purposes of robbery, Kidnapping with bodily harm, Attempted murder, Assault with a firearm or destructive device, Assault by any means of force likely to produce bodily injury, Discharge of a firearm into an inhabited or occupied building, an offense described in Section 1203.09 of the Penal Code, an offense described in Section 12022.5 or 12022.53 of the Penal Code, a felony offense in which the minor personally used a weapon listed in subdivision (a) of Section 16590 of the Penal Code, a felony offense described in Section 136.1 or 137 of the Penal Code, Manufacturing, compounding, or selling one-half ounce or more of a salt or solution of a controlled substance specified in subdivision (e) of Section 11055 of the Health and Safety Code, A violent felony, as defined in subdivision (c) of Section 667.5 of the Penal Code, which also would constitute a felony violation of subdivision (b) of Section 186.22 of the Penal Code, Escape, by the use of force or violence, from a county juvenile hall, home, ranch, camp, or forestry camp in violation of subdivision (b) of Section 871 if great bodily injury is intentionally inflicted upon an employee of the juvenile facility during the commission of the escape, Torture as described in Sections 206 and 206.1 of the Penal Code, Aggravated mayhem, as described in Section 205 of the Penal Code, Carjacking, as described in Section 215 of the Penal Code, while armed with a dangerous or deadly weapon, Kidnapping for purposes of sexual assault, as punishable in subdivision (b) of Section 209 of the Penal Code, Kidnapping as punishable in Section 209.5 of the Penal Code, The offense described in subdivision (c) of Section 26100 of the Penal Code, The offense described in Section 18745 of the Penal Code, Voluntary manslaughter, as described in subdivision (a) of Section 192 of the Penal Code) for the purposes of establishing a profile of Orange County’s SB 823 target population. This group of youthful/young adult offenders included those individuals ordered to serve commitments with the Department of Juvenile Justice (DJJ) and those individuals that remained adjudicated wards under the jurisdiction of the Orange County Juvenile Court as of June 2021. In total, 51 individuals were identified as fitting the profile of Orange County’s SB 823 target population per WIC 1995 (C)(1). Based on this profile, block grant funds are anticipated to support a population of youth that identify as male Hispanics between the ages of 18 to 23 years of age.

Demographics of identified target population, including anticipated numbers of youth served, disaggregated by factors including age, gender, race or ethnicity, and offense/offense history

Within this cohort, a number of traits emerged that would greatly assist the SB 823 subcommittee with developing its local plan. To begin, 94% of those profiled identified themselves as male. In addition, 80% of the entire group indicated they were Hispanic. Finally, 85% of the individuals were between the ages of 18 and 22 while another 10% were 23 years of age or older.

In addition to demographic data, the subcommittee considered the criminogenic makeup of this offender population. It was determined that 41% of the group had drug/chemical abuse as a risk (to recidivate) factor. In addition, 77% of the group either identified as active gang members or gang member affiliates. Also, it was noted that, 67% of the group had a lack of parental control/influence as a risk factor. With the above in mind, it came as no surprise that 88% of the group were identified as HIGH risk to recidivate.

38% of Orange County's targeted population was booked one time and that booking included the WIC 707(b) related offense. The remaining percentage of youth were booked between 2 and 10 times (i.e., 58% between 2 and 8 times, 4% between 9 and 10 times). The charges included attempted murder (58% of the profiled youth), robbery/attempt robbery (28% of youth), murder (24% of the profiled youth), assault (20% of youth), and Voluntary Manslaughter (4%).

Considering demographic data together with criminogenic factors and offense/offense history the SB 823 subcommittee determined Orange County's local plan would need to focus service delivery on the needs of older male youth. Given the fact that (due to the severity of offenses committed) the majority of youth served custodial commitments between 2 to 2.5 years, in-reach and re-entry types of services (provided through community partnerships) would need to be at the core of Orange County's planning efforts.

Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.

Probation has historically leveraged the least restrictive strategies to influence behavior and divert youth from the formal juvenile justice system. Over half of the County's targeted population has participated in programs supported by Juvenile Justice Crime Prevention Act (JJCPA) dollars. These programs include in-custody drug treatment including the ASERT program (Probation's drug treatment program), Truancy Response Program (counseling services offered to adjudicated, non-adjudicated youth/parent geared towards mitigating chronic school absenteeism), Decentralized Intake (counseling/support services offered to non-adjudicated youth to address acting out behavior including minor law offenses prior to submission of application for petition), and Youth Reporting Center (YRC) (the YRC is used in lieu of reincarcerating adjudicated minors that commit low level law offenses or engage in technical violations).

In addition to lower-level strategies, 86% of the County's youth profile has participated in the Orange County Juvenile Court's innovative Youth Development Court (YDC). This unique collaboration includes a partnership between community collaborators and members of the juvenile court, the district attorney, the offices of the public defender, defense bar, county mental health, and probation. Participants have access to mental health services, job skills training and housing options geared towards reintegrating youth back into the community following lengthy custody commitments.

Programs and Services (WIC 1995 (c)(2))

Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population.

In addition to having access to existing services, Orange County's Secure Track youth (including the County's targeted population) will be afforded the support services necessary to allow for a more seamless transition back into the community following a successful completion of a court-ordered custodial commitment. Orange County's goal is to assess and meet the needs of its SB 823 targeted population.

As with all other pre-adjudicated youth, the target population will be housed within Orange County's Juvenile Hall. While at Juvenile Hall, youth will undergo an educational assessment that is completed by the Orange County Department of Education. Youth will have the opportunity to participate in a course of study that meets their educational needs. In addition to their educational needs, each youth will have a mental health assessment completed by the Orange County Health Care Agency. Youth will have access to behavioral health (mental health and substance use disorder) professionals to address any difficulties s/he may be experiencing throughout their stay in a custodial setting.

Soon after a youth's case is disposed of and s/he is accepted/ordered into Secure Track, an assessment of the youth's risk to recidivate and needs to reduce the likelihood of reoffending will be completed. Based on that assessment, a case plan, including the establishment of short term and long-term goals towards re-entry, will be developed between the youth, the youth's assigned case manager and other key system partners. Case plan goals may include, but not be limited to, attaining high school education or equivalent, participating in programming (i.e., college or trade school courses) to improve job readiness, and preparing for independent living. Unless otherwise ordered, all Secure Track youth will remain at Juvenile Hall in specified Secure Track locations throughout their commitment term. Any/All support services strategies that are employed to assist Secure Track youth with attaining in-custody goals will be culturally appropriate and sensitive to the needs of the youth while also being (whenever possible) evidence based/informed strategy.

As with all other youth, youth that are identified as belonging to the target population will be eligible to transfer to one of Probation's juvenile camp locations as soon as their case is disposed of and the youth has received his/her custody commitment. All adjudicated youth are assessed/placed in the camp location that best meets the needs of the youth.

While serving out the court-ordered commitment, a regularly scheduled review of the case plan will occur between the youth, his/her parents/guardians, assigned case manager, and other system/community partners. The youth's educational milestones/goals will be reviewed as well as all other re-entry goals (e.g., participation in court-ordered treatment, job readiness classes/training). Additionally, Secure Track youth will have access to behavioral health (mental health and substance use disorder) professionals to address any challenges that may hinder successful re-integration back into the community. Finally, the juvenile court will be provided progress review reports indicating the youth's development while in custody along with the youth's readiness for re-entry.

As the (Secure Track or target population) youth's commitment comes to a close, a re-entry conference will be scheduled prior to release. At this case conference, the youth, the youth's parents, the youth's assigned case manager, assigned deputy probation officer and other system/community partners will review the youth's case plan progress. Additionally, transition planning (e.g., a review of parent/guardian readiness to receive youth back home or short-term housing options) will be discussed. Upon release, the youth and assigned deputy probation officer work towards completing final case plan goals until juvenile court jurisdiction terminates, or youth completes supervision satisfactorily whichever comes first. Any/All transition planning, or re-entry services support will also be culturally appropriate and (whenever possible) evidence based/informed strategy.

DRAFT

Juvenile Justice Realignment Block Grant Funds (WIC 1995 (3)(a))

Describe how the County plans to apply grant funds to address the mental health, sex offender treatment, or related behavioral or trauma-based needs of the target population:

The County of Orange plans on using Juvenile Justice Realignment Block Grant Funds to provide services/support to Secure Track youth both in and out of custody. In addition to setting aside monies to offset the costs of care and maintenance of youth serving custodial commitments, the County will also invest in those in-custody services that have been proven successful in stabilizing youth and preparing them for life post-custody. The Probation Department has established a long collaborative history with the Orange County Health Care Agency. Specifically, the County will use grant funds to ensure Secure Track youth and/or the target population has on-going in-custody access to behavior health (mental health and substance use disorder) professionals from the Health Care Agency to address mental health, sex offender treatment, or trauma-based needs. In the event a more specialized treatment is necessary, grant funds will be used to offset the costs for increased treatment frequency by the Health Care Agency, or by specialists that operate outside the County's existing resources.

Describe how the County plans to apply grant funds to address support programs or services that promote healthy adolescent development for the target population: (WIC 1995 (3)(B))

As mentioned previously, the Probation Department has established a long collaborative history with its key partner agencies. In addition to the Orange County Health Care Agency, the Orange County Department of Education has greatly assisted all of Probation's youth with activities that promote healthy adolescent development including positive expression. For example, the Department of Education has long partnered with a local performing arts center which in turn allowed Probation youth to express themselves through song/dance in live musical performances (e.g., Summer At The Center).

While activities such as the above mentioned already exist in the County, grant funds will be utilized to offer Secure Track youth/the targeted population similar positive activities.

Describe how the County plans to apply grant funds to address family engagement in programs for the target population: (WIC 1995 (3)(C))

The Probation Department has realized that parent empowerment and family engagement is the key to a smoother transition for youth back into the community. Probation recently concluded a long-term contract with a community provider for parent empowerment courses. These courses taught mothers and fathers alike how to engage their children and set appropriate boundaries/limits. Recidivism rates for youth that participated in courses/trainings with their parents declined. The County will use grant funds to augment existing contracts that include family engagement to ensure Secure Track youth and/or the target population have access to these services.

Describe how the County plans to apply grant funds to address reentry, including planning and linkages to support employment, housing, and continuing education for the target population: (WIC 1995(3)(D))

As mentioned previously, over 80% of the target population have participated in the Orange County Juvenile Court's Youth Development Court (YDC). Preliminary findings resulting from this unique collaboration have been very positive. The County intends to use grant funding to mirror YDC more formally and partner with community groups and other key partner agencies to ensure linkages (through the use of community youth partners) to education, employment training and housing. YDC youth that have secured housing and have become gainfully employed have experienced smoother transitions back into their respective communities and less returns to custody.

Describe how the County plans to apply grant funds to address evidence-based, promising, trauma-informed and culturally responsive services for the target population: (WIC 1995 (3)(E))

Currently, the County is investing in a system wide change in the adult and juvenile justice systems (i.e., OC Cares – Justice Reform Prevention and Intervention). This effort is meant to divert more youth from the formal juvenile justice system as well as provide behavioral health services (mental health and substance use disorder support) to both youth and adults identified as high utilizers of County services and/or at risk of entering/re-entering the criminal justice system. The County will continue to invest grant funds to supplement/enhance the efforts already underway and ensure staff are trained appropriately and services are delivered to meet the needs of the target population and/or Secure Track youth. No matter who is delivering the services, Secure Track youth and/or the targeted population will receive trauma informed, culturally sensitive and based on evidence-based support.

Describe whether and how the County plans to apply grant funds to include services or programs for the target population that are provided by nongovernmental or community-based providers: (WIC 1995(3)(F))

As mentioned above, the County intends to partner with community-based providers to assist with transitional services, parent empowerment and/or family engagement programming. In addition, community partnerships will be key when developing linkages to employment training and housing options.

Facility Plan

The County of Orange (through its probation department) operates one secure juvenile detention facility, Orange County Juvenile Hall (JH), and two juvenile camp facilities, Orange County's Youth Guidance Center (YGC) and Youth Leadership Academy (YLA). The Orange County Probation Department (Probation) employs a staffing pattern at each of the juvenile facilities that exceeds state/federal recommended minimum staff to youth ratios. In addition, Probation leverages its existing partnership with the Orange County Department of Education as well as the Orange County Health Care Agency to ensure all detain youths' educational, and behavioral health (mental health and substance use disorder) needs are met. Finally, all sworn Probation staff are familiar/trained in corrections supervision strategies that have been proven effective including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions to name a few. The environment within Probation's facilities strikes the necessary balance between maintaining safe/secure juvenile facility operations while providing resources necessary to address the rehabilitative needs of all detained youth.

With the above in mind, Secure Track youth will be housed/supported in any unit at JH. The youth's prevailing needs will determine where in JH that youth may be placed. In addition to the above-described staffing/partnership structure, JH currently has specialized housing, programs and considerations based on youth gender identity, age, mental health needs, offense type and severity of the offense. Rather than assigning a youth to a "specific" Secure Track unit, Secure Track services/programs will follow the youth wherever s/he is housed w/in JH. This strategy will allow Probation the flexibility to house older male Secure Track youth together, while other Secure Track youth, including female and younger individuals may be housed in other areas of JH to better accommodate their specific needs and/or address the different stages of maturity, and program appropriateness.

As Secure Track youth progress through the JH facility program, they can be moved/housed within YGC, or YLA to continue their custodial commitment until they are released. Should the court order a Secure Track directly to YGC, or YLA, the committed youth will be integrated into the YGC/YLA populations, absent extenuating circumstances.

Retaining the Target Population in the Juvenile Justice System

Describe how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system, in lieu of transfer to the adult criminal justice system: (WIC 1995 (5))

The County of Orange has long since recognized the power of incentive-based supervision in changing behavior amongst Probation’s youthful clients. Probation has historically used monetary and non-monetary incentive strategies to encourage youth to participate with in-custody programming. For example, individual youth that achieved behavioral goals could achieve small monetary awards (e.g., small food items, gift cards for food), or temporary releases (from custody) to spend time with family or attend a special public outing/event. The same will hold true for Secure Track youth. While these youth will serve longer periods of custodial time, the plan will allow for monetary and non-monetary awards for achieving behavior goals as well as case plan milestones both in and out of custody.

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Regional Effort

***Describe any regional agreements or arrangements support by the County’s block grant allocation:
(WIC 1995 (6))***

There does not currently exist a regional cooperative agreement between the County of Orange and neighboring jurisdictions. In the event the plan is unable to support a Secure Track youth, the County will leverage the consortium to provide services until an alternative arrangement (e.g., joint powers authority) is established.

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Data

Describe how data will be collected on youth served by the block grant: (WIC 1995 (7))

The Probation Department will track data elements for both the target population and Secure Track youth.

Describe outcome measures that will be utilized to determine the results of the programs and interventions supported by block grant funds: (WIC 1995 (7))

In addition to tracking “recidivism” related measurements such as number of arrests, sustained petitions and the like, Probation will also track the number of youth that satisfactorily complete supervision without a subsequent arrest/sustained petition. Most importantly, and based on the plan focus, the number of youths that become gainfully employed, or acquired and sustained permanent housing after a set period of time (e.g., 6-months following release from custody, 1-year following release from custody) will be tracked.

DRAFT



COUNTY OF ORANGE
JUVENILE JUSTICE REALIGNMENT BLOCK GRANT
SENATE BILL (SB) 823
ANNUAL PLAN

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Community Member	Raymond Sanchez Project Kinship	raymond@projectkinship.org	(714) 941-8009

Target Population (WIC 1995(C)(1))

Briefly describe the County's realignment target population supported by the block grant:

- The County of Orange has not historically relied upon state system support to provide housing, in-custody programming, or supervision of its youthful offenders. As a result, the Probation Department compiled a list of active youthful/young adult offenders that committed a **Welfare and Institutions Code (WIC) 707(b)** related offenses (i.e., Murder, Arson, Robbery, Rape, Sodomy by force, a lewd or lascivious act as provided in subdivision (b) of Section 288 of the Penal Code, Oral Copulation by force, an offense specified in subdivision (a) of Section 289 of the Penal Code, Kidnapping for ransom, Kidnapping for purposes of robbery, Kidnapping with bodily harm, Attempted murder, Assault with a firearm or destructive device, Assault by any means of force likely to produce bodily injury, Discharge of a firearm into an inhabited or occupied building, an offense described in Section 1203.09 of the Penal Code, an offense described in Section 12022.5 or 12022.53 of the Penal Code, a felony offense in which the minor personally used a weapon listed in subdivision (a) of Section 16590 of the Penal Code, a felony offense described in Section 136.1 or 137 of the Penal Code, Manufacturing, compounding, or selling one-half ounce or more of a salt or solution of a controlled substance specified in subdivision (e) of Section 11055 of the Health and Safety Code, A violent felony, as defined in subdivision (c) of Section 667.5 of the Penal Code, which also would constitute a felony violation of subdivision (b) of Section 186.22 of the Penal Code, Escape, by the use of force or violence, from a county juvenile hall, home, ranch, camp, or forestry camp in violation of subdivision (b) of Section 871 if great bodily injury is intentionally inflicted upon an employee of the juvenile facility during the commission of the escape, Torture as described in Sections 206 and 206.1 of the Penal Code, Aggravated mayhem, as described in Section 205 of the Penal Code, Carjacking, as described in Section 215 of the Penal Code, while armed with a dangerous or deadly weapon, Kidnapping for purposes of sexual assault, as punishable in subdivision (b) of Section 209 of the Penal Code, Kidnapping as punishable in Section 209.5 of the Penal Code, The offense described in subdivision (c) of Section 26100 of the Penal Code, The offense described in Section 18745 of the Penal Code, Voluntary manslaughter, as described in subdivision (a) of Section 192 of the Penal Code) for the purposes of establishing a profile of Orange County's SB 823 target population. This group of youthful/young adult offenders included those individuals ordered to serve commitments with the Department of Juvenile Justice (DJJ) and those individuals that remained adjudicated wards under the jurisdiction of the Orange County Juvenile Court as of June 2021. In total, 51 individuals were identified as fitting the profile of Orange County's SB 823 target population per WIC 1995 (C)(1). Based on this profile, block grant funds are anticipated to support a population of youth that identify as male Hispanics between the ages of 18 to 23 years of age.

Demographics of identified target population, including anticipated numbers of youth served, disaggregated by factors including age, gender, race or ethnicity, and offense/offense history

Within this cohort, a number of traits emerged that would greatly assist the SB 823 subcommittee with developing its local plan. To begin, 94% of those profiled identified themselves as male. In addition, 80% of the entire group indicated they were Hispanic. Finally, 85% of the individuals were between the ages of 18 and 22 while another 10% were 23 years of age or older.

In addition to demographic data, the subcommittee considered the criminogenic makeup of this offender population. It was determined that 41% of the group had drug/chemical abuse as a risk (to recidivate) factor. In addition, 77% of the group either identified as active gang members or gang member affiliates. Also, it was noted that, 67% of the group had a lack of parental control/influence as a risk factor. With the above in mind, it came as no surprise that 88% of the group were identified as HIGH risk to recidivate.

38% of Orange County's targeted population was booked one time and that booking included the WIC 707(b) related offense. The remaining percentage of youth were booked between 2 and 10 times (i.e., 58% between 2 and 8 times, 4% between 9 and 10 times). The charges included attempted murder (58% of the profiled youth), robbery/attempt robbery (28% of youth), murder (24% of the profiled youth), assault (20% of youth), and Voluntary Manslaughter (4%).

~~Coupling~~ Considering demographic data together with criminogenic factors, and offense/offense history the SB 823 subcommittee determined Orange County's local plan would need to focus service delivery on the needs of older male youth. Given the fact that (due to the severity of offenses committed) the majority of youth served custodial commitments between 2 to 2.5 years, in-reach and re-entry types of services (provided through community partnerships) would need to be at the core of Orange County's planning efforts.

Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.

Probation has historically leveraged the least restrictive strategies to influence behavior and divert youth from the formal juvenile justice system. Over half of the County's targeted population has participated in programs supported by Juvenile Justice Crime Prevention Act (JJCPA) dollars. These programs include in-custody drug treatment including the ASERT program (Probation's drug treatment program), Truancy Response Program (counseling services offered to adjudicated, non-adjudicated youth/parent geared towards mitigating chronic school absenteeism), Decentralized Intake (counseling/support services offered to non-adjudicated youth to address acting out behavior including minor law offenses prior to submission of application for petition), and Youth Reporting Center (YRC) (the YRC is used in lieu of incarcerating adjudicated minors that commit low level law offenses or engage in technical violations).

In addition to lower-level strategies, 86% of the County's youth profile has participated in the Orange County Juvenile Court's innovative Youth Development Court (YDC). This unique collaboration includes a partnership between community collaborators and members of the juvenile court, the district attorney, the offices of the public defender, defense bar, county mental health, and probation. Participants have access to mental health services, job skills training and housing options geared towards reintegrating youth back into the community following lengthy custody commitments.

Programs and Services (WIC 1995 (c)(2))

Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will provided to the target population.

In addition to having access to existing services, Orange County’s Secure Track youth (including the County’s targeted population) will be afforded the support services necessary to allow for a more seamless transition back into the community following a successful completion of a court-ordered custodial commitment. Orange County’s goal is to assess and meet the needs of its SB 823 targeted population.

As with all other pre-adjudicated youth, the target population will be housed within Orange County’s Juvenile Hall. While at Juvenile Hall, youth will undergo an educational assessment that is completed by the Orange County Department of Education. Youth will have the opportunity to participate in a course of study that meets their educational needs. In addition to their educational needs, each youth will have a mental health assessment completed by the Orange County Health Care Agency. Youth will have access to behavioral health (mental health and substance use disorder) professionals to address any difficulties s/he may be experiencing throughout their stay in a custodial setting.

Soon after a youth’s case is disposed of and s/he is accepted/ordered into Secure Track, an assessment of the youth’s risk to recidivate and needs to reduce the likelihood of reoffending will be completed. Based on that assessment, a case plan, including the establishment of short term and long-term goals towards re-entry, will be developed between the youth, the youth’s assigned case manager and other key system partners. Case plan goals may include, but not be limited to, attaining high school education or equivalent, participating in programming (i.e., college or trade school courses) to improve job readiness, and preparing for independent living. Unless otherwise ordered, all Secure Track youth will remain at Juvenile Hall in specified Secure Track locations throughout their commitment term. Any/All support services strategies that are employed to assist Secure Track youth with attaining in-custody goals will be culturally appropriate and sensitive to the needs of the youth while also being (whenever possible) evidence based/informed strategy.

As with all other youth, youth that are identified as belonging to the target population will be eligible to transfer to one of Probation’s juvenile camp locations as soon as their case is disposed of and the youth has received his/her custody commitment. All adjudicated youth are assessed/placed in the camp location that best meets the needs of the youth.

While serving out the court-ordered commitment, a regularly scheduled review of the case plan will occur between the youth, his/her parents/guardians, assigned case manager, and other system/community partners. The youth’s educational milestones/goals will be reviewed as well as all other re-entry goals (e.g., participation in court-ordered treatment, job readiness classes/training). Additionally, Secure Track youth will have access to ~~mental~~ behavioral health (mental health and substance use disorder) professionals to address any challenges that may hinder successful re-integration back into the community. Finally, the juvenile court will be provided progress review reports indicating the youth’s development while in custody along with the youth’s readiness for re-entry.

As the (Secure Track or target population) youth's commitment comes to a close, a re-entry conference will be scheduled prior to release. At this case conference, the youth, the youth's parents, the youth's assigned case manager, assigned deputy probation officer and other system/community partners will review the youth's case plan progress. Additionally, transition planning (e.g., a review of parent/guardian readiness to receive youth back home or short-term housing options) will be discussed. Upon release, the youth and assigned deputy probation officer work towards completing final case plan goals until juvenile court jurisdiction terminates, or youth completes supervision satisfactorily whichever comes first. Any/All transition planning, or re-entry services support will also be culturally appropriate and (whenever possible) evidence based/informed strategy.

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Juvenile Justice Realignment Block Grant Funds (WIC 1995 (3)(a))

Describe how the County plans to apply grant funds to address the mental health, sex offender treatment, or related behavioral or trauma-based needs of the target population:

The County of Orange plans on using Juvenile Justice Realignment Block Grant Funds to provide services/support to Secure Track youth both in and out of custody. In addition to setting aside monies to offset the costs of care and maintenance of youth serving custodial commitments, the County will also invest in those **in-custody** services that have been proven successful in stabilizing youth and preparing them for life post-custody. The Probation Department has established a long collaborative history with the Orange County Health Care Agency. ~~and Orange County Department of Education to ensure the behavioral/mental health (mental health and substance use disorder) well-being as well as the educational progress of all youth serving custodial commitments are addressed.~~ Specifically, the County will use grant funds to ensure Secure Track youth and/or the target population has on-going in-custody access to behavior health (mental health and substance use disorder) professionals from the Health Care Agency to address mental health, sex offender treatment, or trauma-based needs. In the event a more specialized treatment is necessary, grant funds will be used to offset the costs for increased treatment frequency by the Health Care Agency, or by specialists that operate outside the County's existing resources.

Describe how the County plans to apply grant funds to address support programs or services that promote healthy adolescent development for the target population: (WIC 1995 (3)(B))

As mentioned previously, the Probation Department has established a long collaborative history with its key partner agencies. In addition to the Orange County Health Care Agency, the Orange County Department of Education has greatly assisted all of Probation's youth with activities that promote healthy adolescent development including positive expression. For example, the Department of Education has long partnered with a local performing arts center which in turn allowed Probation youth to express themselves through song/dance in live musical performances (e.g., Summer At The Center).

While activities such as the above mentioned already exist in the County, grant funds will be utilized to offer Secure Track youth/the targeted population similar positive activities.

Describe how the County plans to apply grant funds to address family engagement in programs for the target population: (WIC 1995 (3)(C))

The Probation Department has realized that parent empowerment and family engagement is the key to a smoother transition for youth back into the community. Probation recently concluded a long-term contract with a community provider for parent empowerment courses. These courses taught mothers and fathers alike how to engage their children and set appropriate boundaries/limits. Recidivism rates for youth that participated in courses/trainings with their parents declined. The County will use grant funds to augment existing contracts that include family engagement to ensure Secure Track youth and/or the target population have access to these services.

Describe how the County plans to apply grant funds to address reentry, including planning and linkages to support employment, housing, and continuing education for the target population: (WIC 1995(3)(D))

As mentioned previously, over 80% of the target population have participated in the Orange County Juvenile Court's Youth Development Court (YDC). Preliminary findings resulting from this unique collaboration have been very positive. The County intends to use grant funding to mirror YDC more formally and partner with community groups and other key partner agencies to ensure linkages (through the use of community youth partners) to education, employment training and housing. YDC youth that have secured housing and have become gainfully employed have experienced smoother transitions back into their respective communities and less returns to custody.

Describe how the County plans to apply grant funds to address evidence-based, promising, trauma-informed and culturally responsive services for the target population: (WIC 1995 (3)(E))

Currently, the County is investing in a system wide change in the adult and juvenile justice systems (i.e., OC Cares – Justice Reform Prevention and Intervention). This effort is meant to divert more youth from the formal juvenile justice system as well as provide behavioral health services (mental health and substance use disorder support) to both youth and adults identified as high utilizers of County services and/or at risk of entering/re-entering the criminal justice system. The County will continue to invest grant funds to supplement/enhance the efforts already underway and ensure staff are trained appropriately and services are delivered to meet the needs of the target population and/or Secure Track youth. No matter who is delivering the services, Secure Track youth and/or the targeted population will receive trauma informed, culturally sensitive and based on evidence-based support.

Describe whether and how the County plans to apply grant funds to include services or programs for the target population that are provided by nongovernmental or community-based providers: (WIC 1995(3)(F))

As mentioned above, the County intends to partner with community-based providers to assist with transitional services, parent empowerment and/or family engagement programming. In addition, community partnerships will be key when developing linkages to employment training and housing options.

~~Juvenile Justice Realignment funds will be used to leverage Probation's existing collaborative relationships for all Secure Track youth. Secure Track youth will have access to mental health professionals that can assist with crises experienced while in custody, including managing trauma. In addition, educational assessments will be administered to determine what educational support/training best meets the needs of Orange County's Secure Track youth. Realignment funds will be used to offset the costs of any educational assessment and/or classes/training needed to assist Secure Track youth with a more successful transition back into the community.~~

~~In addition to individual training, Secure Track youth will need access to temporary and long term housing options. While there currently exists (through the Orange County Social Services Agency) housing options for current/former dependents/youthful offenders, realignment funds will also be used to ensure older Secure Track youth have access to independent living housing opportunities. For the County's younger Secure Track youth, including older youth returning home to their parents, the County~~

~~will invest realignment funds to support local community groups that have strengthened parent/child relationships through their proven methods.~~

Facility Plan

The County of Orange (through its probation department) operates one secure juvenile detention facility, Orange County Juvenile Hall (JH), and two juvenile camp facilities, Orange County's Youth Guidance Center (YGC) and Youth Leadership Academy (YLA). The Orange County Probation Department (Probation) employs a staffing pattern at each of the juvenile facilities that exceeds state/federal recommended minimum staff to youth ratios. In addition, Probation leverages its existing partnership with the Orange County Department of Education as well as the Orange County Health Care Agency to ensure all detain youths' educational, and behavioral, ~~mental~~ health (mental health and substance use disorder) needs are met. Finally, all sworn Probation staff are familiar/trained in corrections supervision strategies that have been proven effective including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions to name a few. The environment within Probation's facilities strikes the necessary balance between maintaining safe/secure juvenile facility operations while providing resources necessary to address the rehabilitative needs of all detained youth.

With the above in mind, Secure Track youth will be housed/supported in any unit at JH. The youth's prevailing needs will determine where in JH that youth may be placed. In addition to the above-described staffing/partnership structure, JH currently has specialized housing, programs and considerations based on youth gender identity, age, mental health needs, offense type and severity of the offense. Rather than assigning a youth to a "specific" Secure Track unit, Secure Track services/programs will follow the youth wherever s/he is housed w/in JH. This strategy will allow Probation the flexibility to house older male Secure Track youth together, while other Secure Track youth, including female and younger individuals may be housed in other areas of JH to better accommodate their specific needs and/or address the different stages of maturity, and program appropriateness.

As Secure Track youth progress through the JH facility program, they can be moved/housed within YGC, or YLA to continue their custodial commitment until they are released. Should the court order a Secure Track directly to YGC, or YLA, the committed youth will be integrated into the YGC/YLA populations, absent extenuating circumstances.

Retaining the Target Population in the Juvenile Justice System

Describe how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system, in lieu of transfer to the adult criminal justice system: (WIC 1995 (5))

The County of Orange has long since recognized the power of incentive-based supervision in changing behavior amongst Probation’s youthful clients. Probation has historically used monetary and non-monetary incentive strategies to encourage youth to participate with in-custody programming. For example, individual youth that achieved behavioral goals could achieve small monetary awards (e.g., small food items, gift cards for food), or temporary releases (from custody) to spend time with family or attend a special public outing/event. The same will hold true for Secure Track youth. While these youth will serve longer periods of custodial time, the plan will allow for monetary and non-monetary awards for achieving behavior goals as well as case plan milestones both in and out of custody.

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Regional Effort

***Describe any regional agreements or arrangements support by the County’s block grant allocation:
(WIC 1995 (6))***

~~While there~~ There does not currently exist a regional cooperative agreement between the County of Orange and neighboring jurisdictions, ~~the County will invest in the statewide consortium that is currently being established.~~ In the event the plan is unable to support a Secure Track youth, the County will leverage the consortium to provide services until an alternative arrangement (e.g., joint powers authority) is established.

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Data

Describe how data will be collected on youth served by the block grant: (WIC 1995 (7))

The Probation Department will track data elements for both the target population and Secure Track youth.

Describe outcome measures that will be utilized to determine the results of the programs and interventions supported by block grant funds: (WIC 1995 (7))

In addition to tracking “recidivism” related measurements such as number of arrests, sustained petitions and the like, Probation will also track the number of youth that satisfactorily complete supervision without a subsequent arrest/sustained petition. Most importantly, and based on the plan focus, the number of youths that become gainfully employed, or acquired and sustained permanent housing after a set period of time (e.g., 6-months following release from custody, 1-year following release from custody) will be tracked.

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County of Orange
Juvenile Justice Realignment Plan
2021-22

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Introduction

Senate Bill 823, also known as the “Juvenile Justice Realignment: Office of Youth and Community Restoration”, was chaptered on September 30, 2020. Amongst several statutory changes, Chapter 1.7 (commencing with Welfare and Institutions Code (“WIC”) section 1990) was added to Division 2.5 of the WIC to establish a block grant program for the purpose of providing county-based custody, care, and supervision of youth who were eligible for commitment to the Division of Juvenile Justice prior to its closure. Additionally, WIC section 1995 set forth the guidelines for counties interested in becoming eligible for block grant funding.

As a result of Senate Bill 823 (“SB 823”), the Orange County Juvenile Justice Coordinating Council (“OCJJCC”), during its regularly scheduled meeting on February 25, 2021, approved changes to its bylaws to include the creation of the OCJJCC’s SB 823 Subcommittee. Nominations for the new subcommittee were then entertained by the OCJJCC Chair. During the same meeting, the OCJJCC unanimously approved individuals representing the agencies and entities identified in WIC section 1995, subdivision (b) to be part of its new SB 823 Subcommittee.

The newly formed SB 823 Subcommittee held its first public meeting on April 29, 2021. During a subsequent special meeting on May 17, 2021, the group voted to meet on the 1st and 3rd Thursday of every month beginning June 3, 2021. This meeting schedule allowed subcommittee members enough time to perform the needed analyses, engage the public, and develop its local plan. The group presented its draft SB 823 plan during the regularly scheduled meeting of the OCJJCC on Thursday, October 28, 2021. The following plan is responsive to the aspects set forth in WIC section 1995, subdivisions (c)(1) through (c)(7), and is the culmination of the collective discussions and partnership between the juvenile court, community, and system stakeholders. This plan will address the needs of youth within the target population improving the outcomes for success and reducing rates of recidivism.

Allocations

Pursuant to WIC section 1991, subdivision (a), and commencing with the 2021-22 fiscal year, and annually thereafter, counties will receive an allocation for use by the county to provide the “appropriate rehabilitative housing and supervision services for the population specified” in WIC section 1990, subdivision (b). The plan required in WIC section 1995 shall be considered by the Board of Supervisors in making allocations and any entity receiving direct allocation of funding from the Board of Supervisors for any secure residential placement for court ordered detention will be subject to existing regulations. “A local public agency that has primary responsibility for prosecuting or making arrests or detentions shall not provide rehabilitative and supervision services for the population specified in subdivision (b) of Section 1990 or receive funding pursuant to this section.” (WIC Section 1991, subd. (a).)

Eligibility for Funds

For eligibility of allocated funds under WIC section 1991, counties must create a subcommittee of the multiagency juvenile justice coordinating council. In Orange County, that council is the OCJJCC which has been in existence since 1996. The subcommittee of the coordinating council must then “develop a plan which describes the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitation and supervision services for the population described in subdivision (a) of [WIC] [s]ection 1990.” (WIC section 1995, subd. (a).)

Pursuant to WIC section 1995, subdivision (b), the OCJJCC’s subcommittee must be comprised of the following: The chief probation officer, as chair, a representative from the district attorney’s office, public defender’s office, the department of social services, the department of mental health, the county office of education or a school district, and a representative from the court. Also necessary to membership are no fewer than three community members who have experience providing community-based youth services, youth justice advocates who have expertise and knowledge of the juvenile justice system or have been directly involved in the system.

The OCJCC’s 823 Subcommittee is composed of the following individuals:

Agency	Name & Title	Email	Phone Number
Orange County Probation Department	Steven J. Sentman Chief Probation Officer	steven.sentman@prob.ocgov.com	(714) 645-7001
Orange County District Attorney	Kimberly Doyle Assistant District Attorney	kimberly.doyle@da.ocgov.com	(714) 935-7624
Orange County Public Defender	Laura Jose Senior Assistant Public Defender	laura.jose@pubdef.ocgov.com	(714) 931-9323
Orange County Social Services Agency	Ken Santini Deputy Director	ken.santini@ssa.ocgov.com	(714) 245-6109
Orange County Health Care Agency	Dawn Smith Administrative Manager II	dawnsmith@ochca.com	(714) 834-5015
Orange County Department of Education	Lynn Garrett, Ed.D Director, ACCESS	lgarrett@ocde.us	(714) 647-2596
Orange County Juvenile Court	Hon. Joanne Motoike Juvenile Presiding Judge	jmotoike@occourts.org	(657) 622-5502
Community Member	Heather Benjamin	hbenjamin@waymakersoc.org	(949) 250-0488 ext. 254
Community Member	Meghan Medlin, M.A.S. CEO/Consultant	meghan@medlinsolutions.com	(619) 335-8737
Community Member	Nazly Restrepo, MSW Associate Director	nrestrepo@pyocbf.org	(714) 794-2035
Community Member	Steven Kim Project Kinship	steven@projectkinship.org	(714) 315-6435
Community Member	Raymond Sanchez Project Kinship	raymond@projectkinship.org	

Target Population

(WIC section 1995(c)(1): Provide a description of the county’s realignment target population including numbers of youth served, disaggregated by factors including their ages, offense and offense histories, gender, race or ethnicity, and other characteristics, and by the programs, placements, or facilities to which they are referred.)

In recent years, Orange County has successfully retained youth traditionally committed to the Department of Juvenile Justice (“DJJ”) within the County Juvenile Justice System. Consequently, as of January 2021, the County had 5 youth committed to DJJ. In respect to the DJJ committed youth as of January 2021, commitments were based on adjudications for the following offenses:

- 20% Penal Code section 245(b) with 12022.53(b)/(e)(1)
- 20% Penal Code section 664(a)-187(a)
- 40% Penal Code section 187(A)
- 20% Penal Code sections 209 and 236/237

100% of the youth committed to DJJ in Calendar Year 2020 identified as male, 80% were Hispanic, and 20% identified themselves as Asian/Pacific Islander. Their ages ranged from 18 to 26 years.

The County’s juvenile justice system has managed some of the most challenging youth within the target population from our current resources. The County serves youth now identified as the target population within our local juvenile facilities and through the Youth Development Court (“YDC”) described below. In order to continue to meet the legislative goals of SB 823 and retain the target population within the juvenile justice system, Orange County will continue to improve and develop programs and services focused on rehabilitation and reentry.

The Probation Department compiled a list of active youthful/young adults who committed WIC section 707, subdivision (b) related offenses for the purposes of establishing a profile of Orange County’s target population. This group of youthful/young adults included those individuals ordered to serve commitments with DJJ and those individuals who remained adjudicated wards under the jurisdiction of the Orange County Juvenile Court as of June 2021. In total, 51 individuals were identified as fitting the profile of Orange County’s target population per WIC section 1995, subdivision (c)(1).

Presently, there are ** of youth 14 years of age or older who have 707, subdivision (b) adjudications and are currently in custody at our local juvenile facilities:

Charges		Number of Youth
PC 187		
PC 451(a) or (b)		
PC 211/212.5		
PC 261(a)(2)		
PC 286		
PC 288(b)		
PC 288a(c)(2)(A)-(C)		
PC 289(A)(1)(A)-(C)		
PC 209(a) or (b)		
PC 207		
PC 664/187		
PC 245(a)(2)-(4)		
PC 18740, 18745		
PC 246		
Felony with 12022(b) allegation		
PC 136.1		
PC 137		
Violent Felony (667.5(c)) and 186.22(b)		
PC 871(b) with 12022.7		
PC 206, 206.1		
PC 205		
PC 215 with PC 12022(a)		
PC 209(b)		
PC 26100(c)		
PC 18745		
PC 192(a)		

In addition to demographic data, the subcommittee considered the criminogenic makeup of this target population. It was determined that 41% of the group had drug/chemical abuse as a risk (to recidivate) factor. In addition, 77% of the group either identified as active gang members or gang member affiliate. Also, of significance, 67% of the group had a lack of parental control/influence as a risk factor. Consequently, 88% of the group were identified with a HIGH risk to recidivate.

Within this cohort, several traits emerged that assisted the SB 823 subcommittee with developing its local plan. To begin, 94% of those profiled identified themselves as male. In addition, 80% of the entire group indicated they were Hispanic. Finally, 85% of the individuals were between the ages of 18 and 22 while another 10% were 23 years of age or older.

Additional Target Population Information

(Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.)

In a sample of *[Insert Number- Ideally the number of youth currently committed to DJJ and those 14 y.o. or older who are in custody for 707 offenses.]*, the Probation Department found the following history of interventions:

- % had no history of prior commitments
- % had been previously adjudged a ward and placed on formal probation
- % had been placed on informal probation
- % had prior YLA commitments

- % had prior YGC commitments
- % had participated in substance use treatment services
- % had attended YRC
- % had received Wraparound Services
- % had received and utilized mentorship services
- % had received and utilized Community Based Organization resources

Coupling demographic data together with criminogenic factors, the SB 823 subcommittee determined Orange County's local plan would need to focus service delivery on the needs of older male youth. Given the fact that (due to the severity of offenses committed) the majority of target population youth served custodial commitments between 2 to 2.5 years, in reach and re-entry types of services (provided through community partnerships) would need to be at the core of Orange County's planning efforts.

Programs and Services

(WIC section 1995(c)(2): Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population.)

The County of Orange is committed to providing a trauma-informed approach to each youth within the target population that begins the moment a youth enters the juvenile facility. Integral to this approach is the early identification of a peer mentor/navigator who will support the youth throughout the youth's commitment and follow the youth after release to assist in the re-entry process.

Part of this approach also includes a Child and Family Team ("CFT") meeting that will be held within 10 days from the youth's entry into a juvenile facility. The youth, parent/guardian, peer mentor/navigator, and designated individuals from the following agencies will participate in the CFT: Probation, Health Care Agency, and the Department of Education. The CFT will provide an opportunity for the youth's input in the development of a robust case plan that will assist all service providers in addressing the youth's needs and goals. This case plan will identify a youth's immediate health and basic needs, educational goals, barriers to success (such as tickets and fines, school access or securing vital documents), existing familial supports as well as the youth's support systems. Case plan goals may include, but not be limited to, attaining high school education or the equivalent, participating in programming to improve job readiness (i.e., college or trade school courses), and independent living skills. Strategies employed to assist youth with attaining in-custody goals will be culturally appropriate and sensitive to the needs of the youth while also being (whenever possible) evidence based/informed strategy. The case plan will continue to be assessed relying on input from the youth and reviewed every 30 days through additional CFT meetings.

If a youth is committed to the Secure Youth Treatment Facility ("SYTF"), their existing case plan will consider an assessment of the youth's needs and risk to recidivate as well as any mood/anxiety symptoms, risk of suicide/self-harm, history of alcohol/drug use, history of trauma, current traumatic stress symptoms, risk of violence/sexual victimization and risk of commercial sexual exploitation. Based on this assessment, additional case plan goals, including barriers to prior rehabilitative efforts, short- and long-term goals will be identified and directed at promoting successful re-entry for the youth into their community. Case plan reviews for SYTF youth will be reviewed every 30 days through regularly scheduled CFT meetings. The youth's educational milestones/goals will be reviewed as well as all other re-entry goals (e.g., participation in court-ordered treatment, job readiness classes/training). Additionally, SYTF youth will have access to behavioral health (including substance use) professionals to address any challenges that may hinder successful re-integration back into the community.

The juvenile court will be provided meaningful regular progress review reports regarding the youth's case plan development and the youth's progress toward completion of goals along with

the youth's readiness for re-entry. At least 6 months prior to release, a re-entry conference will be scheduled with the youth and CFT members. At this case conference, the youth, the youth's family and/or identified support, peer mentor/navigator, assigned deputy probation officer, service providers and community partners will review the youth's case plan progress. Additionally, transition planning (e.g., a review of parent/guardian readiness to receive the youth back home or housing options for our older youth) will be discussed. The youth's peer mentor/navigator will also be crucial to allow the youth to engage in off-site activities designed to improve the youth's successful transition. Upon release, the youth and assigned deputy probation officer will work towards completing final case plan goals until juvenile court jurisdiction terminates, or the youth completes supervision satisfactorily whichever comes first. Any transitional, re-entry support services will also be culturally responsive and whenever possible utilize evidence-based, promising, and trauma-informed practices.

Presently, programs and services will be provided on site at each of the County's juvenile facilities. However, the County is currently working on strategic plans to renovate, build and potentially redesign the existing juvenile detention facilities including a relocation of at least one juvenile camp. (This plan is detailed below in the "Facility Plan" section.) As part of this plan, specialized housing for the SYTF population as well as considerations based on a youth's gender, identity, age, mental health needs, offense, and severity of the offense are occurring. Through this plan, the County, with input from the juvenile justice stakeholders and community partners, looks forward to creating more therapeutic, trauma informed, developmentally appropriate, and homelike settings which would be appropriate and livable for longer term commitments when necessary. Included in these plans are step-down units or facilities that will meet the needs of the SYTF population and be conducive to the services and programs being delivered.

As for service providers and supervision for the target population, the Probation Department employs a diverse and experienced staff of direct supervision officers who will work with this population. The ratio of 1 deputy probation officer to every 8 youth during waking hours is anticipated. Probation staff receive state approved training curriculum which includes diverse topics such as professionalism and ethics, crisis communication and de-escalation, group dynamics, responding to medical emergencies, fire and life safety, cultural diversity and ethnic disparity, gender identity, case planning, addressing and reporting child abuse, preventing sexual assault, trauma, symptomology of substance use, suicide prevention, and core correctional practices to support safety. In addition to this standard curriculum, the department also provides training on....

The County will also look to create and build upon existing relationships with service providers through local agencies as well as community-based organizations to provide appropriate programs and services to the target population.

Areas of Need or Development for Target Population

(WIC Section 1995(c)(3)(A) through (c)(3)(F): Provide a description of how grant funds will be applied to address each of the following areas of need or development for realigned youth: Mental Health, sex offender treatment, or related behavioral or trauma-based needs; support programs or services that promote the health adolescent development; family engagement programs; reentry, including planning and linkages to support employment, housing, and continuing education; evidence-based, promising, trauma-informed, and culturally response; and any services or programs that will be provided by nongovernmental or community-based providers.)

Grant funding will be utilized to develop robust, individualized treatment plans for the target population youth focused on the youth's mental health, educational and emotional needs, community-based mentorship, and family engagement/support. Services will be aligned with practices that are evidence or promising based and delivered in a trauma-informed and culturally responsive manner with an annual review of services and programs through an outside provider to measure the effectiveness of such programming.

A. Mental Health, Sex Offender Treatment, or Related Behavioral or Trauma-based Needs

Allocated funds will be used to expand the number of mental health clinicians serving the target population youth and to procure additional evidence-informed services for this population including treatment for violent sex offenders. As set forth above, robust, individualized case planning will occur for each target population youth at the outset with included information from risk/needs assessments and any behavioral health issues identified through existing screening tools.

Planned additional services in the areas of mental health, sex offender treatment and behavioral or trauma include:

- Substance use education and counseling
- Consistent evidence-based cognitive behavior therapy approaches and/or groups
- On site 24-hour mental health services that are available 7 days a week
- Medication Assisted Treatment ("MAT")
- Psychiatric services
- Sex offender treatment, including treatment for violent sex offenders
- Trauma-focused clinical interventions
- Gang intervention services and support
- Socially and culturally restorative practices
- Mindfulness based programs

- Eye Movement Desensitization Reprocessing (“EMDR”)

Staff members and involved systems professionals will receive training in national best practices to support re-entry needs.

B. Support programs or Services that promote healthy adolescent development

Grant funds will be utilized to procure services for the target population which are evidence-informed, rehabilitative, developmentally appropriate, and support the positive youth development model. Treatment providers will be required to support pro-social development by including the youth’s voice in programming decisions, offering programs that support healthy relationships, financial literacy, job readiness, pro-social and adolescent development, hygiene and self-care, mindfulness, artistic expression and enrichment, and opportunities for leadership development.

Appropriate medical screenings, mental health, and dental screenings, and providing preventative care including dental cleanings every six months will continue to be utilized to promote a youth’s healthy development.

C. Family Engagement in Programs

Recognizing that family can provide extensive knowledge about a youth and their background, the identification of a youth’s family and/or familial supports will be done within 10 days from the youth’s entry into a juvenile facility. Once identified, any familial support will be essential members to the Child and Family Team (“CFT”) with a meeting held within 10 days from the youth’s intake at the facility. With the engagement of the youth, family, service providers and peer mentor/navigator, a robust individualized case plan will identify a youth’s immediate health and basic needs, educational goals, and support systems.

The engagement of family through regular onsite visitation at the juvenile facilities is a significant source of support for youth and enabling a youth to connect to family whilst in custody oftentimes promotes the youth’s well-being. In recognition of this, the Probation Department has expanded the definition of “family” to allow visitation between an in-custody youth and individuals such as aunts, uncles, cousins, adult siblings, non-biological relatives, and more. In addition, the newly constructed multi-purpose center on the juvenile justice campus will serve as a more welcoming space for visitation.

Additionally, since some of the County’s target population youth are parents themselves, the existing “Teen Parenting” program currently operating within the juvenile facility will be enhanced. This program allows youth to find commonality, strength, and encouragement to assist in meeting the demands of parenthood while in and out of

custody. Psychoeducation on parenting and resources in the community will also be provided,

D. Reentry, Including Planning and Linkages to Support Employment, Housing, and Continuing Education

Re-entry planning for the target population youth will begin upon intake at the juvenile facility. The County will build upon the existing re-entry model presently utilized by the County's Youth Development Court ("YDC") which was a post-Prop 57 court developed to assist youth in making a successful transition from lengthy local juvenile commitments as well as those youth who had been committed to the Division of Juvenile Justice to their communities. Through this model, re-entry case planning involving the youth that identifies the youth's support network, engages the youth's family/caregiver, services providers, and community providers begins at the time of intake. This process encourages the youth to start planning for their success both in and out of custody and immediately identifies their supportive partners. Thereafter, through regular child and family team ("CFT") meetings involving the youth and CFT members, this re-entry plan will be a fluid, working document that follows the youth throughout their commitment. Re-entry plans include housing, basic needs, employment, education, counseling, and any other factors, inclusive of culturally appropriate services, involved in promoting the youth's well-being within the youth's community. A validated risk/needs assessment is also used as a valuable tool in guiding the plan.

At least 6 months prior to release, the re-entry plan will focus on a community-centered re-entry phase during which the youth will obtain supportive and transitional services from the clinical and educational teams as well as community-based providers whilst in custody. During this phase, educational, vocational, and career opportunities for the youth outside of the facilities will be pursued to allow a measured transition back to the youth's community.

In collaboration with Probation, the Orange County Department of Education provides educational opportunities to youth within the County's juvenile facilities. Target population youth engage in educational programming based upon their age and high school graduation status. Youth generally focus on completing credits necessary to earn a California High School Diploma, while former youth not only obtain their diploma, but continue on with advanced studies via transferrable community college courses, career technical education sequences that lead to pre-apprentice certifications, or, depending on length of stay, may engage in upper division university coursework leading to a bachelor's degree.

Community-based organizations who partner with Probation will assist youth in finding housing and employment opportunities for the target population. Community partners will be subject to an objective process like a Request for Proposal. Orange County intends to set aside funding to support rental assistance, clothing for job opportunities, and other related issues needed to maintain or secure housing, services, or employment.

After establishing a re-entry plan, assigned probation officers will work collaboratively with the youth, the youth's family/caregivers/support network, the juvenile facility staff, community re-entry partners, and other stakeholders (i.e., department of education and health care agency) from the time the youth is committed through their termination of wardship.

E. Evidence-based, Promising, Trauma-informed, and Culturally Responsive Services and Programs

The Probation Department is dedicated to providing evidence-informed, rehabilitative, and developmentally appropriate programming to the target population youth. The services and programs will be centered on a positive youth development model and support a youth's pro-social development by including their voices in programming decisions and working collaboratively to meet their needs.

Services and programs will be provided through existing and new contracts with providers such as the Orange County Health Care Agency. Such services will include: Consistent evidence-based cognitive behavior therapy approaches and/or groups, substance use education and treatment, sex offender treatment, aggression replacement therapy, trauma-focused clinical interventions, gang intervention services and support, positive pro-social programming, creative arts programming, and mindfulness-based programs.

All probation staff are trained in lesbian, gay, bisexual, transgender, questioning, intersex (LGBTQI) communities and culture to ensure fairness and respect for LGBTQI youth in the facilities. Such training allows staff to promote environments of sensitivity and professional boundaries for all youth, inclusive of LGBTQI youth, and promotes competency in working with LGBTQI youth. Probation staff are also familiar/trained in corrections supervision strategies that have been proven effective including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions.

Grant funding will be used to provide appropriate training to probation staff and collaborative partners in the areas of trauma and culturally responsive practices.

Additional areas for proposed training include areas such as implicit bias, conflict resolution, and restorative justice practices.

F. Nongovernmental or Community-based Providers

Utilizing existing relationships with non-governmental and community-based providers through the YDC, new services and enhancements to existing programs provided through such entities will be pursued. Services and programs supported by grant funding will include mentorship, restorative circles, team building and leadership development, financial literacy, creative and culinary arts, pro-social programming, job training, furlough opportunities, enrichment activities, gang intervention services and support, and transportation to secondary education/vocational sites and/or employment.

To ensure continuity and collaboration during re-entry, the development of relationships between the primary service provider and organizations such as community agencies, schools, faith-based organizations and public services will be encouraged.

Probation will continue to utilize established protocols and processes to provide linkage and collaboration between community-based providers and non-governmental entities within the County.

Facility Plan

*(WIC section 1995(c)(4): Provide a detailed facility plan indicating which facilities will be used to house or confine realigned youth at varying levels of offense severity and treatment need, and improvements to accommodate long-term commitments. This should include how the facilities will ensure the safety and protection of youth having different ages, genders, special needs, and other relevant characteristics.)*The County of Orange (through its Probation Department) operates one secure juvenile detention facility, Orange County Juvenile Hall (“JH”), and two juvenile camp facilities, Orange County’s Youth Guidance Center (“YGC”) and Youth Leadership Academy (“YLA”). The Probation Department employs a staffing pattern at each of the juvenile facilities that exceeds state/federal recommended minimum staff to youth ratios. In addition, Probation leverages its existing partnership with the Orange County Department of Education as well as the Orange County Health Care Agency to ensure the educational, and behavioral health (including substance use) needs of each youth are met. All sworn Probation staff at these facilities are familiar/trained in corrections supervision strategies that have been proven effective including, but not limited to, trauma-informed interactions, cognitive behavioral strategies that influence behavior, and incentive-based interventions. The environment within Probation’s facilities strikes the necessary balance between maintaining safe/secure juvenile facility operations while providing resources necessary to address the rehabilitative needs of all detained youth.

The County of Orange is currently working on strategic plans to renovate, build and potentially relocate the existing juvenile detention facilities and camps. To this end, the County has contracted with an architectural design firm for research, development, and a design plan. The Probation Department, justice stakeholders and community partners will continue to work together to design and build facilities that create a more therapeutic, trauma informed, developmentally appropriate setting for all youth including those committed to the SYTF. Specialized housing and considerations based on a youth's gender identity, age, mental health needs, offense, and severity of the offense are also being considered. The shared vision goal of all new or renovated space for target population youth and those committed to the SYTF is a more homelike setting, appropriate and livable for longer term commitments when necessary. Included in these plans are step-down units or facilities that will meet the needs of the SYTF population.

Youth in the SYTF and in the target population will also be provided appropriate space for physical activities and the development of re-entry skills as they move throughout the phases of their commitments. Space will be designed to enhance existing and future services. Activities will include secondary educational programs, career technical education, vocational skills training, and life skills that will assist the youth in successful re-entry.

Retaining the Target Population in the Juvenile Justice System

(WIC section 1995(c)(5): Provide a description of how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system in lieu of transfers of realigned youth into the adult criminal justice system.)

Building off the YDC model, the County has seen a reduction in transfers to the adult criminal justice system through an alternative to the DJJ that is a collaborative endeavor between the Juvenile Court, Probation, juvenile justice stakeholders, and community-based organizations. Planned enhancements to YDC through the services and programs identified in the County's realignment plan will add another layer of rehabilitative services and re-entry support for youth within the target population.

Additionally, by developing a robust, well-informed, individualized case plan that also considers criminogenic needs and includes ongoing CFT's which engage the youth, their family/support network, services providers, peer mentor/navigator and any other community-based providers, the likelihood of any target population youth entering the adult system is reduced. Moreover, with a focus on re-entry at the outset of a youth's case, planning for continuation of care that minimizes a disruption of services and establishes community and peer support, promotes stronger ties to a youth's community and reduces their chance of entry in the adult system.

Regular assessments of the effectiveness of existing and future programs and services must also be done to ensure appropriate successful outcomes for the target population and the retention of these youth within the juvenile justice system. Programming will be evaluated with a focus on providing services that will decrease the likelihood of transfer. Where appropriate, implementation of existing services will be enhanced through continuing education of staff in areas including trauma informed practices, implicit bias, and conflict resolution.

SYTF youth will also be provided step-down opportunities outlined specifically within their individualized plan. Youth will be given specific target goals to effectuate the step-down process. The identification of specific goals will incentivize youth to meet those goals through positive reinforcement.

Regional Effort

(WIC section 1995(c)(6): Describe any regional agreements or arrangements to be supported by the County's block grant allocation.)

At this time regional agreements or arrangements are not planned or anticipated.

Data

(WIC section 1995(c)(7): Describe how data will be collected on the youth served and outcomes for youth served by the block grant program including a description of outcome measures that will be utilized to measure or determine the results of programs and interventions supported by block grant funds)

The Orange County Probation Department has a data collection system. This data system has the capability to track "recidivism" related measurements such as risk/needs assessments, number of arrests, and sustained petitions. The system can also produce reports of real time data to provide outcome measures for the programs and interventions supported by block grant funding.

Evaluation of Data

Data will be collected to evaluate the impact of the County's plan on the youth's rehabilitation, recidivism, and public safety. Data points may include youth development and wellness data, including, but not limited to, education attainment, employment, mental health, housing, family connections, foster care, and other wellness outcomes. Although the current system can capture some of these data points, an evaluation is necessary to determine what added programming and/or personnel resources are needed to capture additional data. Additionally, an independent

data evaluator will be sought to allow for an objective review and report on the outcomes and data regarding our programs.

Future Enhancements

During the SB 823 Subcommittee meetings, the following items were also discussed as possible enhancements in the future:

- On site pharmaceutical services and space for such
- Establishing an acute care ward for target population youth
- Developing a youth center in the community that will provide a safe space for the target population after release from the juvenile facilities and/or the SYTF.